



**EMERGENCY MANAGER
CITY OF FLINT
GENESEE COUNTY MICHIGAN**

ORDER No. 13

**ADOPTION OF BIENNIAL BUDGET FOR
FISCAL YEARS 2015 AND 2016**

BY THE POWER AND AUTHORITY VESTED IN THE EMERGENCY MANAGER ("EMERGENCY MANAGER") FOR THE CITY OF FLINT, MICHIGAN ("CITY") PURSUANT TO MICHIGAN'S PUBLIC ACT 436 OF 2012, LOCAL FINANCIAL STABILITY AND CHOICE ACT, ("PA 436"); DARNELL EARLEY, THE EMERGENCY MANAGER, ISSUES THE FOLLOWING ORDER:

Pursuant to PA 436, the Emergency Manager has broad powers in receivership to rectify the financial emergency and to assure the fiscal accountability of the City and its capacity to provide or cause to be provided necessary services essential to the public health, safety and welfare; and

Pursuant to PA 436, the Emergency Manager acts in place of local officials, specifically the Mayor and City Council, unless the Emergency Manager delegates specific authority; and

Pursuant to PA 436, the Emergency Manager shall develop and may amend a written financial and operating plan for the City, which shall have the objectives of assuring that the City is able to provide or cause to be provided governmental services essential to the public health, safety and welfare and assuring the fiscal accountability of the local government; and

On April 30, 2014, the Emergency Manager called a special meeting of the Flint City Council and Mayor Dayne Walling to present the proposed biennial budget and to solicit their review and input; and

At the April 30, 2014 special meeting of the Flint City Council, the Emergency Manager set forth a strategy for including and engaging Mayor Dayne Walling and the Flint City Council in the budget process, particularly with respect to their previously stated budget priorities, and

During May and June 2014, a total of five Finance Committee meetings were held to review and discuss the budget, with Council sitting as a committee of the whole and with public comment being heard as contemplated under the Open Meetings Act; and

In addition, the Emergency Manager directed that Council conduct a public hearing on June 9, 2014 for the purpose of receiving public input concerning the proposed biennial budget; and

Mayor Dayne Walling and the City Council spent approximately thirty (30) hours in public meetings to review and discuss the proposed biennial budget, and were invited to submit suggested revisions that were consistent with their previously stated budget priorities; and

Mayor Dayne Walling and the City Council submitted suggested revisions to the proposed biennial budget to the Emergency Manager and, importantly, many of those revisions were incorporated into the biennial budget; and


The budget process outlined by the Emergency Manager at the special meeting of the Flint City Council on April 30, 2014, was carefully followed, with extensive analysis, discussion, debate among members of Council and Mayor Walling, as well as input from the public, and the entire process was fully transparent; and

Based on the foregoing, it is hereby ordered that the attached Biennial Budget for Fiscal Years 2015 and 2016 is adopted and shall be effective July 1, 2014. Staffing reductions and/or additions set forth in the Biennial Budget for Fiscal Years 2015 and 2016 shall be implemented upon direction of the Emergency Manager.

This Order is effective immediately.

This Order may be amended, modified, repealed or terminated by any subsequent Order issued by the Emergency Manager.

Dated: 6-26, 14

By: 
Darnell Earley, ICMA-CM, MPA
Emergency Manager
City of Flint

xc: State of Michigan Department of Treasury
Mayor Dayne Walling
Flint City Council
Inez Brown, City Clerk

**City of Flint
Adopted Biennial Budget
For Fiscal Years 2015 and 2016**

DESCRIPTION	2013-14 AMENDED BUDGET	2014-15 ADOPTED BUDGET	2015-16 ADOPTED BUDGET
Fund 101 - General Fund			
ESTIMATED REVENUES			
Function: General government			
Property Taxes	4,622,000	4,970,000	5,069,400
Income taxes	14,210,000	14,238,400	14,354,000
Special assessment taxes	97,941	89,000	89,000
State revenues	16,730,120	17,181,829	17,347,719
License and Permits	1,303,626	1,296,626	1,396,626
Fines and forfeitures	1,825,000	1,862,600	1,967,000
Charges for service rendered	9,942,485	11,161,416	11,582,811
Interest and dividend income	850,000	919,000	1,118,322
Other revenues	898,946	601,011	605,360
Transfers in	4,077,998	3,777,998	3,777,998
Drawings from fund balance	(1,000,000)	(1,000,000)	(1,000,000)
Total - Function General government	53,558,116	55,097,880	56,308,236
TOTAL ESTIMATED REVENUES	53,558,116	55,097,880	56,308,236
APPROPRIATIONS			
Function: Legislative			
101. City Council	373,225	356,505	341,080
Total - Funtion Legislative	373,225	356,505	341,080
Function: General government			
District Court	5,194,307	4,099,999	4,167,078
Office Of Mayor	228,813	215,426	218,277
City Administrator	396,646	352,911	356,032
Finance -Admin/Accounting/Payroll	1,188,137	951,331	962,846
Finance Purchasing	130,229	139,185	141,145
Total Finance and Purchasing	1,318,366	1,090,516	1,103,991
Office Of City Clerk	220,645	153,145	154,955
City Clerk-License And Permits	92,515	185,408	185,651
City Clerk-Board Of Review	10,500	11,601	11,601
City Clerk-Election	401,518	391,241	399,979
Cty Clk Elec Div. - Election Workers	138,654	179,591	179,627
Total City Clerk and Elections	863,831	920,986	931,813

Customer Services-Treasury Operations	390,321	275,977	279,810
Customer Services-Income Tax	465,825	432,000	433,740
Customer Services-Water Collection	1,018,851	1,240,933	1,263,429
Customer Service-Sewer collection	1,022,101	1,243,133	1,264,475
Delinquent Collections	155,686	263,063	267,313
Total Treasury	3,052,784	3,455,106	3,508,768
Assessment	1,084,221	1,160,515	1,175,686
Law Office Operations	962,042	940,589	953,797
Human Relations Commission	26,237		
Personnel Office	551,542	624,409	629,970
Personnel Office-Personnel-Training	70,625	55,500	56,415
Total Human Relations and Personnel	648,405	679,909	686,385
Facilities Maint-Municipal Center	1,207,381	1,464,234	1,532,362
Total - Function General government	14,956,796	14,380,191	14,634,189
Function: Police			
Police - Fleet	990,000	990,000	1,000,000
Unallocated Expenditures		(2,608,823)	(2,835,863)
Pol Admin Bureau - Admin	6,023,127	409,669	419,941
Pol Admin Bureau-Inspections	127,353	125,504	126,864
Pol Admin - City Lock up	2,673,649	2,554,329	2,534,329
Pol Tech Serv-Records & Identification	1,831,592	2,121,909	2,168,785
Pol Tech Serv-Planning, Research, & Trai	135,358	129,846	130,692
Pol Tech Serv - City Impound	437,322	438,576	439,969
Pol Invst Ovrhd - Criminal Invest Overh	2,469,996	2,369,062	2,398,335
Pol Invst Ovrhd - Police School Liason	764,011	751,475	760,749
Pol Invst Ovrhd - Special Operations	707,251	738,801	749,143
Patrol Bureau - Administration	5,502,823	4,263,373	4,326,179
Patrol Bureau-School Crossing Guards	267,854	285,711	285,712
Total - Function Police	21,930,337	12,569,432	12,504,835
Function: 911 Administration			
Public Safety 911 - Administration	3,745,525	2,604,021	2,540,188
Total - Function 911 Administration	3,745,525	2,604,021	2,540,188
Function: Fire			
Office Of Fire Chief	753,547	692,077	709,158
Fire Admin-Maintenance	116,000	412,500	424,500
Fire Admin - Training	253,400	161,541	164,771
Firefighting Division-Fire Battalion Chi	3,349,960	496,649	506,293
Firefighting Division-Fire Station Overh	5,858,149	4,101,133	4,168,260
SAFER Grant EMW-2011-FH-00843	1,083,370		
Fire Prevent - Inspection And Training	285,371	315,903	322,422
Total - Function Fire	11,699,796	6,179,803	6,295,404
Function: Planning and Development			
Development-Planning & Zoning	121,875	395,277	397,634

DCD - Administration	186,292	279,007	285,416
Golf Division - Kearsley Lake Gc	3,500		
Golf Division-Mott Park Gc		9,000	9,270
Golf Division-Swartz Crk Gc	1,600		
Total - Function Planning and Development	313,267	683,284	692,320
Cost Allocation and Retiree Healthcare		17,911,942	18,986,658
Function: Transfers Out			
Transfer out to Fund 208		99,140	
Transfers out to fund 542	539,170	313,561	313,561
Total - Function Transfers out	539,170	412,701	313,561
TOTAL APPROPRIATIONS	53,558,116	55,097,879	56,308,235
NET OF REVENUES/APPROPRIATIONS - FUND 101		0	1
BEGINNING FUND BALANCE	(12,895,642)		
ENDING FUND BALANCE	(12,895,642)		

Fund 202 - Major Street Fund

ESTIMATED REVENUES			
Budgeted fund balance	(549,122)		
General government	6,123,591	6,366,550	6,532,927
Transportation	760,937	656,338	773,741
TOTAL ESTIMATED REVENUES	6,335,406	7,022,888	7,306,668

APPROPRIATIONS			
General government		1,619,530	1,716,702
Transportation	6,212,784	5,284,735	5,471,344
Debt services - principal	109,524	110,072	110,622
Debt services - interest	9,098	8,551	8,000
TOTAL APPROPRIATIONS	6,331,406	7,022,888	7,306,668

NET OF REVENUES/APPROPRIATIONS - FUND 202	4,000		
BEGINNING FUND BALANCE	3,031,166		
ENDING FUND BALANCE	3,035,166		

Fund 203 - Local Street Fund

ESTIMATED REVENUES			
Unclassified	124,933	91,870	30,038
General government	1,763,896	1,877,827	2,056,048
Transportation	712,262	724,762	697,026
TOTAL ESTIMATED REVENUES	2,601,091	2,694,459	2,783,112

APPROPRIATIONS			
General government		448,391	475,294
Transportation	2,601,091	2,246,067	2,307,818
TOTAL APPROPRIATIONS	2,601,091	2,694,458	2,783,112

NET OF REVENUES/APPROPRIATIONS - FUND 203		1	(0)
BEGINNING FUND BALANCE	1,483,998		
ENDING FUND BALANCE	1,483,998		

Fund 205 - Public Safety

ESTIMATED REVENUES			
General government	1,845,827	9,258,560	7,249,000
TOTAL ESTIMATED REVENUES	1,845,827	9,258,560	7,249,000

APPROPRIATIONS			
General government		1,337,828	1,418,098
Police	1,845,827	2,690,340	2,752,579
Fire		5,230,392	3,078,323
TOTAL APPROPRIATIONS	1,845,827	9,258,560	7,249,000

NET OF REVENUES/APPROPRIATIONS - FUND 205			
BEGINNING FUND BALANCE	5,063,475		
ENDING FUND BALANCE	5,063,475		

Fund 207 - Police Fund

ESTIMATED REVENUES			
General government	1,196,000	1,312,000	1,325,120
Police	354,180	93,180	93,180
TOTAL ESTIMATED REVENUES	1,550,180	1,405,180	1,418,300

APPROPRIATIONS			
Police	1,550,180	1,378,104	1,408,660
TOTAL APPROPRIATIONS	1,550,180	1,378,104	1,408,660

NET OF REVENUES/APPROPRIATIONS - FUND 207	0	27,076	9,640
BEGINNING FUND BALANCE	224,249		
ENDING FUND BALANCE	224,249		

Fund 208 - Park/Recreation Fund

ESTIMATED REVENUES			
General government	373,089	337,000	340,370
Facilities and Maintenance		4,000	4,000
Transfers in	360,975	99,140	
TOTAL ESTIMATED REVENUES	734,064	440,140	344,370

APPROPRIATIONS			
Facilities and Maintenance	734,064	440,140	344,343
TOTAL APPROPRIATIONS	734,064	440,140	344,343

NET OF REVENUES/APPROPRIATIONS - FUND 208			27
BEGINNING FUND BALANCE	75,500		
ENDING FUND BALANCE	75,500		

Fund 213 - Park & Recreation Senior Citizen Centers

ESTIMATED REVENUES			
General government		6,000	
Facilities and Maintenance	227,652	60,000	
TOTAL ESTIMATED REVENUES	227,652	66,000	

APPROPRIATIONS			
Facilities and Maintenance	227,652	60,000	
TOTAL APPROPRIATIONS	227,652	60,000	

NET OF REVENUES/APPROPRIATIONS - FUND 213		6,000	
BEGINNING FUND BALANCE	4,054		
ENDING FUND BALANCE	4,054		

Fund 219 - Street Light

ESTIMATED REVENUES			
General government	2,982,960	2,694,870	2,696,301
TOTAL ESTIMATED REVENUES	2,982,960	2,694,870	2,696,301

APPROPRIATIONS			
General government	105,884	12,153	12,515
Transportation	2,877,076	2,682,717	2,683,785
TOTAL APPROPRIATIONS	2,982,960	2,694,870	2,696,300

NET OF REVENUES/APPROPRIATIONS - FUND 219	0		1
BEGINNING FUND BALANCE	213,421		
ENDING FUND BALANCE	213,421		

Fund 226 - Rubbish Collection Fund

ESTIMATED REVENUES			
General government	5,131,490	5,395,794	5,450,224
Public works	1,000	500	500
TOTAL ESTIMATED REVENUES	5,132,490	5,396,294	5,450,724

APPROPRIATIONS			
General government		887,554	940,807
Transportation	150,000	150,000	150,000
Public works	4,982,490	4,358,739	4,359,916
TOTAL APPROPRIATIONS	5,132,490	5,396,293	5,450,723

NET OF REVENUES/APPROPRIATIONS - FUND 226		1	1
BEGINNING FUND BALANCE			
ENDING FUND BALANCE			

Fund 246 - COF - EDA Revolving loan fund

ESTIMATED REVENUES			
Budgeted fund balance		9,600	9,600
Community development	287,874	41,050	41,050
TOTAL ESTIMATED REVENUES	287,874	50,650	50,650

APPROPRIATIONS			
Community development	287,874	6,088	6,088
TOTAL APPROPRIATIONS	287,874	6,088	6,088

NET OF REVENUES/APPROPRIATIONS - FUND 246		44,563	44,563
BEGINNING FUND BALANCE	258,854		
FUND BALANCE ADJUSTMENTS	71,151		
ENDING FUND BALANCE	330,004		

Fund 265 - Drug Law Enforcement Fund

ESTIMATED REVENUES			
General government	284,042	321,563	321,563
Police	151,000	117,500	117,500
TOTAL ESTIMATED REVENUES	435,042	439,063	439,063

APPROPRIATIONS			
Police	435,042	425,063	433,399
TOTAL APPROPRIATIONS	435,042	425,063	433,399

NET OF REVENUES/APPROPRIATIONS - FUND 265		14,000	5,664
BEGINNING FUND BALANCE	947,296		
ENDING FUND BALANCE	947,296		

Fund 274 - HUD CDBG, ESG, & HOME GRANTS

ESTIMATED REVENUES			
Budgeted fund balance	20,010	320,820	320,820
General government	314,506	24,000	24,000
Fire	545,524		
Building inspections	609,197	290,557	290,557
Transportation	207,422	100,000	100,000
Community development	10,071,070	4,300,522	4,300,522
TOTAL ESTIMATED REVENUES	11,767,730	5,035,899	5,035,899

APPROPRIATIONS			
Grant	20,010		
General government	314,506	329,285	329,285
Fire	545,524		
Building inspections	609,197	286,777	286,777
Transportation	207,422	100,000	100,000
Community development	10,071,070	4,319,836	4,319,836
TOTAL APPROPRIATIONS	11,767,730	5,035,899	5,035,899

NET OF REVENUES/APPROPRIATIONS - FUND 274			
BEGINNING FUND BALANCE		-	-
FUND BALANCE ADJUSTMENTS	(415,253)		
ENDING FUND BALANCE	(415,253)		

Fund 296 - Other Grants Fund

ESTIMATED REVENUES			
General government	700	349,455	349,455
Police	3,853,525	2,657,059	2,657,059
Public works	50,000		
Facilities and Maintenance	1,334,390	1,103,838	1,103,838
Community development	2,295,775	754,625	754,625
TOTAL ESTIMATED REVENUES	7,534,390	4,864,976	4,864,976

APPROPRIATIONS			
General government	700		
Police	3,853,525	2,705,721	2,705,721
Public works	50,000		
Facilities and Maintenance	1,334,390	1,103,838	1,103,838
Community development	2,290,017	1,055,417	1,055,417
TOTAL APPROPRIATIONS	7,528,631	4,864,976	4,864,976

NET OF REVENUES/APPROPRIATIONS - FUND 296			
BEGINNING FUND BALANCE	864,078		
FUND BALANCE ADJUSTMENTS	(71,151)	(0)	(0)
ENDING FUND BALANCE	798,685		

Fund 297 - Federal Stimulus Fund

ESTIMATED REVENUES			
Fire	3,252,213		
Building inspections	379,773		
Community development	892,122		
TOTAL ESTIMATED REVENUES	4,524,108		

APPROPRIATIONS			
Fire	3,252,213		
Building inspections	379,773		
Community development	892,122		
TOTAL APPROPRIATIONS	4,524,108		

NET OF REVENUES/APPROPRIATIONS - FUND 297			
BEGINNING FUND BALANCE	371,876		
ENDING FUND BALANCE	371,876		

Fund 301 - General Debt Serv(Voted Bonds)

ESTIMATED REVENUES			
Transfers in	726,953	726,953	726,953
TOTAL ESTIMATED REVENUES	<u>726,953</u>	<u>726,953</u>	<u>726,953</u>
APPROPRIATIONS			
Debt services - principal	466,953	466,953	466,953
Debt services - interest	260,000	260,000	260,000
TOTAL APPROPRIATIONS	<u>726,953</u>	<u>726,953</u>	<u>726,953</u>
NET OF REVENUES/APPROPRIATIONS - FUND 301			
BEGINNING FUND BALANCE	2		
ENDING FUND BALANCE	<u>2</u>		

Fund 402 - Public Improvement Fund

ESTIMATED REVENUES			
Budgeted fund balance	275,000	767,957	767,957
General government	1,875,000	2,083,000	2,100,030
TOTAL ESTIMATED REVENUES	<u>2,150,000</u>	<u>2,850,957</u>	<u>2,867,987</u>
APPROPRIATIONS			
General government	695,943	721,900	738,930
Public works		800,000	800,000
Debt services - principal	195,000	195,000	195,000
Debt services - interest	407,104	407,104	407,104
Transfers out	851,953	726,953	726,953
TOTAL APPROPRIATIONS	<u>2,150,000</u>	<u>2,850,957</u>	<u>2,867,987</u>
NET OF REVENUES/APPROPRIATIONS - FUND 402			
BEGINNING FUND BALANCE	7,499,171		
ENDING FUND BALANCE	<u>7,499,171</u>		

Fund 542 - Building Inspection Fund

ESTIMATED REVENUES			
General government		400,968	
Building inspections	2,009,286	1,681,000	1,840,000
Transfers in	539,170	313,561	644,701
TOTAL ESTIMATED REVENUES	<u>2,548,456</u>	<u>2,395,529</u>	<u>2,484,701</u>

APPROPRIATIONS			
General government		1,127,233	1,194,867
Building inspections	2,548,455	1,268,296	1,289,833
TOTAL APPROPRIATIONS	2,548,455	2,395,529	2,484,700
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NET OF REVENUES/APPROPRIATIONS - FUND 542	0	0	1
BEGINNING FUND BALANCE	400,969		
ENDING FUND BALANCE	400,969		
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TOTAL REVENUES - GENERAL CITY	100,418,231	100,440,297	100,026,940
TOTAL APPROPRIATIONS - GENERAL CITY	100,408,472	100,348,657	99,967,044

WATER AND SEWER FUNDS

Fund 590 - Sewer Fund

ESTIMATED REVENUES			
Budgeted fund balance	10,872	3,365,102	
General government	10,000		
Utilities	31,908,397	28,126,894	32,346,746
TOTAL ESTIMATED REVENUES	31,929,269	31,491,996	32,346,746

APPROPRIATIONS			
General government	48,888	5,654,386	5,991,890
Public works		3,590,000	224,898
Utilities	30,013,719	20,380,898	24,263,246
Debt services - principal	5,763	6,016	6,016
Debt services - interest	898	695	695
Transfers out	1,860,000	1,860,000	1,860,000
TOTAL APPROPRIATIONS	31,929,269	31,491,996	32,346,746

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NET OF REVENUES/APPROPRIATIONS - FUND 590	0	0	0
BEGINNING FUND BALANCE	64,827,168		
ENDING FUND BALANCE	64,827,168		

Fund 591 - Water Fund

ESTIMATED REVENUES			
Budgeted fund balance	10,872		
Utilities	47,886,000	37,886,000	37,886,000
TOTAL ESTIMATED REVENUES	47,896,872	37,886,000	37,886,000

APPROPRIATIONS			
General government	48,888	5,762,876	6,106,890
Public works		3,190,000	3,190,000
Utilities	44,079,913	21,782,583	21,947,289
Transfers out	3,768,071	3,768,071	3,768,071
TOTAL APPROPRIATIONS	47,896,872	34,503,530	35,012,250
NET OF REVENUES/APPROPRIATIONS - FUND 591	(0)	3,382,470	2,873,750
BEGINNING FUND BALANCE	26,442,011		
ENDING FUND BALANCE	26,442,011		
ESTIMATED REVENUES - ALL FUNDS	184,768,480	169,818,293	170,259,686
APPROPRIATIONS - ALL FUNDS	184,758,721	166,344,183	167,326,039
NET OF REVENUES/APPROPRIATIONS - ALL FUNDS	9,759	3,474,110	2,933,647