City of Flint, Michigan

Third Floor, City Hall 1101 S. Saginaw Street Flint, Michigan 48502 www.cityofflint.com



Meeting Agenda - Final

Wednesday, July 20, 2022 5:00 PM

COUNCIL CHAMBERS

LEGISLATIVE COMMITTEE

Dennis Pfeiffer, Chairperson, Ward 8
Allie Herkenroder, Vice Chairperson, Ward 7

Eric Mays, Ward 1 Quincy Murphy, Ward 3 Jerri Winfrey-Carter, Ward 5 Ladel Lewis, Ward 2 Judy Priestley, Ward 4 Tonya Burns, Ward 6

Eva Worthing, Ward 9

Inez M. Brown, City Clerk

Davina Donahue, Deputy City Clerk

ROLL CALL

READING OF DISORDERLY PERSONS CITY CODE SUBSECTION

Section 31-10, Disorderly Conduct, Assault and Battery, and Disorderly Persons, and will be subject to arrest for a misdemeanor. Any person who prevents the peaceful and orderly conduct of any meeting will be given one warning. If they persist in disrupting the meeting, that individual will be subject to arrest. Violators shall be removed from meetings.

PUBLIC SPEAKING

Per the amended Rules Governing Meetings of the Council (as adopted by the City Council on Monday, June 12, 2017), two (2) minutes per speaker. Only one speaking opportunity per speaker.

COUNCIL RESPONSE

Per the amended Rules Governing Meetings of the Council (as adopted by the City Council on Monday, June 12, 2017), Councilpersons may respond to any public speaker, but only one response and only when all public speakers have been heard. Individual council response is limited to two minutes.

ORDINANCES

220260

Amendment/Emergency Ordinance/Chapter 18 (Taxation; Funds; Purchasing)/Article IV (Purchases)/Section 18-21.3 (Competitive Sealed Bidding -- Approval Thresholds)/Section 18-21-4(9) (Competitive Sealed Proposals -- Approval Thresholds)

An emergency ordinance to amend Chapter 18 (Taxation; Funds; Purchasing), Article IV (Purchases), of the Code of the City of Flint by amending Section 18-21.3 (Competitive Sealed Bidding -- Approval Thresholds) and Section 18-21-4(9) (Competitive Sealed Proposals -- Approval Thresholds).

220295

Amended Ordinance/Chapter 50/PC-22-9/Jaycee LLC-Jeff Gappy/Rezoning/3402 Richfield Road/From 'D-3' to 'D-5'/Ward 4

An amended ordinance to amend the Code of the City of Flint has been requested by Jaycee LLC-Jeff Gappy (PC-22-9) to change the district boundaries or regulations established in Chapter 50 thereof, specifically allowing under 50-4 a zoning map amendment, as follows: 3402 Richfield Road, Flint MI 48506, Parcel No. 47-33-452-052, legally described as ASSESSOR'S PLAT OF RICHFIELD WOODS LOTS 46 THRU U48 INCL; ALSO LOTS 50 THRU 57 INCL; ALSO LOT 49 EXC WLY 14FT; ALSO LOT 60 EXC ELY 128.5 FT; ALSO LOT 62 EX ELY 128.5 FT, from "D3" Community Business and future zoned "TN-2" Traditional Neighborhood to "D-5" Metropolitan Commercial Service. THE PLANNING COMMISSION RECOMMENDS DENIAL.

DISCUSSION ITEMS

ADJOURNMENT

ORDINANCE NO.

An Emergency Ordinance to amend the Flint City Code of Ordinances by amending Chapter 18 (Taxation; Funds; Purchasing), Article IV (Purchasing), Section 18-21.3 (Competitive Sealed Bidding – Approval Thresholds) and Section 18-21.4(9) (Competitive Sealed Proposals – Approval Thresholds).

IT IS HEREBY ORDAINED BY THE PEOPLE OF THE CITY OF FLINT:

Sec. 1. That, pursuant to §3-307 of the Flint City Charter, an emergency exists affecting life, health and property exists in that proper City Council oversight be provided for the purchasing of all goods and services in light of a \$15,000,000 City of Flint deficit. The Code of Ordinances requires revision in order to cap spending to provide mandatory and transparent financial management.

Sec. 2 That Chapter 18 (Taxation; Funds; Purchasing), Article IV (Purchasing), §18-21.3 (Competitive Sealed Bidding – Approval Thresholds) and §18-21.4 (Competitive Sealed Proposals – Approval Thresholds), be amended as follows:

§18-21.3 COMPETITIVE SEALED BIDDING

(8) APPROVAL THRESHOLDS. The Purchasing Director, in consultation with the Department Head, shall jointly recommend the award of a bid under this section. If the bid award is for less than \$20,000, the

decision of the Purchasing Director shall be final. If the recommended award is in excess of \$20,000, it shall also be approved by the Finance Director; if in excess of \$30,000, it shall also be approved by the City Administrator; and, if in excess of \$50,000, it shall also be approved by the Mayor. Any recommended award in excess of \$75,000 shall also be approved by the City Council. ALL SUPPLIES AND CONTRACTAL SERVICES IN EXCESS OF \$10,000.00, EXCEPT AS PROVIDED OTHERWISE HEREIN, SHALL NOT BE MADE BY ANY DEPARTMENT HEAD, THE DIRECTOR/MANAGER, PURCHASING FINANCE DIRECTOR FINANCIAL OFFICER), THE **CITY** ADMINISTRATOR, OR THE MAYOR **EXCEPT UPON APPROVAL OF THE CITY** COUNCIL.

§18-21.4 COMPETITIVE SEALED PROPOSALS

(9) APPROVAL THRESHOLDS. The Purchasing Director, in consultation with the department head, shall evaluate the proposals and recommend award of the contract under this section. If the recommended award is for less than \$20,000, the decision of the Purchasing Director shall be final. If the recommended award is in excess of \$20,000, it shall also be approved by the Finance Director; if in excess of \$30,000, it shall also be approved by the City Administrator; and, if in excess of \$50,000, it shall also be approved by the Mayor. Any recommended award in excess of \$75,000 shall also be approved by the City Council. SUPPLIES AND CONTRACTAL SERVICES IN EXCESS OF \$10,000.00,

EXCEPT AS PROVIDED OTHERWISE HEREIN, SHALL NOT BE MADE BY ANY DEPARTMENT HEAD, THE PURCHASING DIRECTOR/MANAGER, THE FINANCE DIRECTOR (CHIEF OFFICER), FINANCIAL THE **CITY** ADMINISTRATOR, OR THE MAYOR **EXCEPT UPON APPROVAL OF THE CITY** COUNCIL.

Sec. 3 This ordinance shall become effective immediately upon publication, and shall automatically be repealed as of the sixty-first (61st) day after its enactment.

Adopted this	day of
	, 2022.
APPROVED AS TO FORM:	
William Kim, City Attorney	
Sheldon A. Neeley, Mayor	
Inez M. Brown, City Clerk	



ORDINANCE NO	
A Proposed ordinance to amend Chapter 50 of the Code of the City of Flint has been requested by Jaycee LLC – Jeff Gappy (PC 22-9)	Inez M. Brown, City Clerk
for a rezoning change for the property at 3402 Richfield Rd. Flint, MI 48506 (PID 47-33-452-052).	APPROVED AS TO FORM:
The Planning Commission recommends	William Kim (Jul 13, 2022 13:53 EDT)
DENIAL of a Zoning Ordinance map amendment concerning this property located in WARD 4.	William Kim, City Attorney
IT IS HEREBY ORDAINED BY THE PEOPLE OF THE CITY OF FLINT:	CITY COUNCIL:
Sec. 1. That the code of the City of Flint is hereby amended to change the district boundaries	City Council
or regulations established in Chapter 50 thereof,	
specifically allowing under 50-4 a zoning map amendment, as follows:	
3402 Richfield Rd. Flint, MI 48506 (PID 47-33-452-052) legally described as	
ASSESSOR'S PLAT OF RICHFIELD	
WOODS LOTS 46 THRU U48 INCL; ALSO LOTS 50 THRU 57 INCL; ALSO	
LOT 49 EXC WLY 14FT; ALSO LOT 60	
EXC ELY 128.5 FT; ALSO LOT 62 EX	
ELY 128.5 FT zoned "D-3" Community Business and future zoned "TN-2"	
Traditional Neighborhood to "D-5"	
Metropolitan Commercial Service.	
Sec. 2. This ordinance shall take effect on	

Sheldon A. Neeley, Mayor



RESOLUTION STAFF REVIEW FORM

TODAY'S DATE: 7/5/2022

BID/PROPOSAL# n/a

AGENDA ITEM TITLE: RESOLUTION RECOMMENDING DENIAL FOR A REZONING CHANGE FOR THE PROPERTY AT 3402 RICHFIELD RD. (PARCEL ID# 47-33-452-052) FROM D-3 COMMUNITY BUSINESS TO D-5 METROPOLITAN COMMERCIAL SERVICES.

PREPARED BY Suzanne Wilcox, Director of Planning and Development (*Please type Name, Department, Phone Number*)

VENDOR NAME: n/a

BACKGROUND/SUMMARY OF PROPOSED ACTION:

At its meeting on June 28th, 2022, the Flint Planning Commission **DENIED** the submitted request for a rezoning from D-3 Community Business to D-5 Metropolitan Commercial Services (PID# 47-33-452-052) based on the recommendations and information provided by Zoning staff (see attached staff report). The applicant, Jaycee LLC/Jeff Gappy, requests a rezoning to use the property for self-storage. Prior to the rezoning request, the applicant requested a use-variance from the Zoning Board of Appeals to allow for self-storage, this request was denied during the May 18th, 2021, meeting. The applicant stated in their application that the property has been vacant for over ten years. The applicant believes that a self-storage business would service the needs of the neighborhood tenants and businesses.

BUDGETED EXPENDITURE? YES NO SIF NO, PLEASE EXPLAIN: n/a

Grant

Dept.	Name of Account	Account Number	Grant Gode	Amount

		FY19/20 GRAND T	OTAL	

PRE-ENCUMBERED?	YES	□ NO ☒	REQUISITION NO:	
ACCOUNTING APPROVA	AL:	n/a		Date:



FINANCE APPROVAL: n/a Date:
WILL YOUR DEPARTMENT NEED A CONTRACT? YES NO (If yes, please indicate how many years for the contract) YEARS
WHEN APPLICABLE, IF MORE THAN ONE (1) YEAR, PLEASE ESTIMATE TOTAL AMOUNT FOR EACH BUDGET YEAR: (This will depend on the term of the bid proposal)
BUDGET YEAR 1
BUDGET YEAR 2
BUDGET YEAR 3
OTHER IMPLICATIONS (i.e., collective bargaining): none
STAFF RECOMMENDATION: (PLEASE SELECT): APPROVED NOT APPROVED
DEPARTMENT HEAD SIGNATURE: Suzanne Wilcox, Director, Dept. of Planning and Development (PLEASE TYPE NAME, TITLE)
CLYDE D EDWARDS CITY ADMINISTRATOR APPROVAL: CLYDE D EDWARDS (Jul 13, 2022 17.13 EDT)

SUBMIT TO: City of Flint Zoning Office 1101 South Saginaw Street Rm. S105 Flint, MI 48502 810.766.7355 Fax: 810.766.7249 www.cityofflint.com For Othice Use Only
Case No. PC 22-09

Date Rec'd **5-6-2022**

Meeting Date 6-28-2022

APPLICATION FOR FLINT PLANNING COMMISSION

Concerning a request to amend, supplement, or change the district boundaries of regulations established in Chapter 50, commonly referred to as the Zoning Ordinance of the City of Flint.

Application Filing Fee due at time of submission. Fees are non-refundable.

To be completed by applicant:

Applicant/Agent	Property Owner (if different than Applicant)
Name GMD Consulting, LLC (Agent)	Joe DiSanto Name jaycee, LLC
Address 2289 7th Street	Address 142 E. Walled Lake
	192 Walled Lake MI 48290
(City) (State) (Zip	p) (City) (State) (Zip)
Telephone 734 341-4873 Fax	Telephone 310 883 4928 Fax
Email jdisanto@sbcglobal.net	Email jeffgappy@gmail.com
Requested Action and Non-refundable Fi	ling Fee:
Street Name Change - \$1,002,00	Street/Alley Vacations - \$1,002.00
☑ Rezoning - \$1,253,00	Conditional Use - \$1,002.00
Conditional Rezoning - \$1,002.00	Special Regulated Use - \$1.002.00
Information regarding the site:	
Street Address 3426 Richfield Road	
Major Cross Streets	
Parcel No. 47 33 452 052	Corrent Zoning District 💆 🕸 D-3
Current Use Vacant Retail	
Information regarding request:	
Proposed Use Enclosed self storage /	climate control self storage Proposed Zoning District D5
Explain Request (On Page 2)	

ewly drive up units will be constructed on the ex	vacant retail center into a self stroage facility. Units will isting parking lot infrastructure. The current center has t	been vacate with no prespective
etail tenants. The proposed use has	generates low traffic impact and would se	ervice the needs of the
surrounding residents and businesse	S.	
	D PLANNING COMMISSION MEETINGS OF	
PERSON WITH NOTORIZED LETTE	R OF REPRESENTATION TO ACT ON BEH	IALF OF OWNER.
	ation is correct to the best of my knowledge a	nd grant permission for City
Officials and or City Staff to conduct a	an on-site inspection,	
Aell Darry	Jeff Ganny	5-6-22
Signalure of Property Ovlder ()	Print Name	Date
Left Gran	Jeff GARRY	5-6-22
Signalitre VV Applicant VV	Print Name 77	Date
	For Office Use Only	, or the standard photograph for all conduction statements was beautiful.
June 28th, 2022	May 27th, 2022	
Date Planning Commission Hearing is Scheduled	Date ratice of Planning Commi	ecian moeting published
May 29th, 2022 Date notice of Planning Commission meeting was n	naled to	
property owners/occupants within 300ft of parcel		
Planning Commission Decision:		
☐ Approved	X Denied	
☐ Approved as Amended	☐ Other:	
Remarks:		



FLINT PLANNING COMMISSION ROBERT WESLEY, CHAIRMAN

STAFF REPORT (PC 22-9)

DATE: May 20, 2022

TO: City of Flint Planning Commission

STAFF REPORT BY: Bill Vandercook, Zoning Coordinator

ADMINISTRATIVE DEPT: Department of Planning and Development

<u>SUBJECT:</u> PC 22-9: Jaycee, LLC/Jeff Gappy, requests a rezoning from D-3 Community Business to D-5 Metropolitan Commercial Services at 3402 Richfield Rd. (PID 47-33-452-052)

LOCATION: Richfield Rd. & N. Term St.

AFFECTED WARD: Subject site is located in Ward 4.

<u>PERTINENT SECTION OF THE ORDINANCE:</u> Chapter 50 - Article XI – D-5 Metropolitan Commercial-Service District

EXISTING LAND USE PATTERNS:

North- Commercial East- Commercial South- Residential West- Commercial

EXISTING ZONING PATTERNS:

Subject Property – D-3 (Community Business)

North- C-2 (Highway Commercial - Charter Township of Genesee, Michigan)

East- D-3 (Community Business)

South- A-2 (Single Family Medium Density)

West- D-3 (Community Business)

BACKGROUND

The applicant, Jaycee LLC/Jeff Gappy, requests a rezoning from D-3 to D-5 at 3402 Richfield Rd. The applicant intends to redevelop the property for a self-storage facility. Self-storage facilities require properties to be in the D-5, D-6, E, F, or G, zoning districts.

The subject property is surrounded by D-3 zoned properties to the east and west. To the south, the property abuts the A-2 single family medium density residential zoning district. To the north, the Charter Township of Genesee, Michigan has a highway commercial zoning district.

On May 8, 2021, the applicant presented a use variance to the Zoning Board of Appeals to be allowed to operate a storage facility business in the "D-3" Community Business District. Commissioner Jerry Kea made a motion to approve ZBA 21-2252 on the condition that: 1) the

facility is completely enclosed with a security fence equipped with barbed wire on top; 2) security and lighting are included in the infrastructure upgrades that the applicant has spoken to. It complies with standard two based on the fact that it is the minimum variance necessary to provide adequate relief. It complies with standard four, based on the fact that the zoning ordinance unreasonably restricts the property from being used to its full potential, which is not a hardship created by the property owners, but was created by the City of Flint. This motion was not support.

Commissioner Yelle made a motion to deny ZBA 21-2252 based on findings that the property is zoned D-3 where the applicant wants to do a D-5 business. This motion was supported and carried 7 yes – 3 no. Minutes from this meeting are provided with this application's materials.

APPLICANT REQUEST:

The applicant requests to rezone the property from the current zoning district D-3 to the proposed zoning district D-5. The applicant states that the property has been vacant for over ten years and that the rezoning will allow for the redevelopment of this parcel into self-storage. Additionally, the applicant shared that the property has been marketed for retail, to no avail.

The D-5 district permits any use in the D-3 District as well as:

- D-4 district uses, which include office buildings, printing, light manufacturing, residential
 uses of any kind provided that such use does not occupy the ground floor, clubs and
 lodges.
- **C-2 district uses**, which include multifamily housing and institutional uses by-right, and hotels, offices, clinics, funeral homes, and mobile home parks as conditional land uses.
- D-5 district uses, which include automotive service and repair, rental, and sales; manufacturing, provided such use shall not occupy any ground floor street frontage, schools, wholesale and warehouses, laboratories, and studios.
- Group B Special Regulated Uses, which include pawnshops, liquor stores, and tattoo parlors.
- Group E Special Regulated Uses, which include marihuana provisioning, retail, & secure transport.
- Group G Special Regulated Uses, which include marihuana micro businesses.

STAFF RECOMMENDATION AND COMMENTS:

Staff recommends denial of this rezoning request. Rezoning this parcel would not be in line with the current Master plan, or Zoning code. Under current zoning the property is zoned D-3 and future zoned "TN-2 – Traditional Neighborhood", which does not permit self-storage facilities. In the future master plan, self-storage facilities are a permitted use within the "CC – City Corridor" zoning district.

The purpose and intent of the TN-2 Traditional Neighborhood-Medium Density:

The TN-2 Traditional Neighborhood district is intended to accommodate neighborhoods of moderate density, where single-family homes are located upon lots comparable in dimension to those typically found in the community's older established neighborhoods. Single-family homes are the predominant use, but two-family and single-family attached development is also permitted. Various non-residential uses that complement the traditional neighborhood including schools, community centers, religious institutions, and parks are permitted on a limited scale.

Rezoning this parcel would be considered spot zoning which is not conducive under the City of Flint Current Master Plan or Zoning Code or Future Master Plan and proposed Zoning Code.

According to <u>Brad Neumann</u>, <u>Michigan State University Extension</u> - June 17, 2016: "illegal form of rezoning is spot zoning. This practice gets its name from the appearance of small spots of different zoning districts on a zoning map that otherwise has large contiguous areas in the same zoning district around the spots. To be considered a spot zone, the property, in most cases, must meet the following four criteria:

- The area is small compared to districts surrounding the parcel in question.
- The new district allows land uses inconsistent with those allowed in the vicinity.
- The spot zone would confer a special benefit on the individual property owner not commonly enjoyed by the owners of similar property.
- The existence of the spot zone conflicts with the policies in the text of the master plan and the future land use map.

Rezonings that have the four characteristics of spot zoning listed above run a high risk of invalidation if challenged in court and not consistent with the master plan. In some cases, master plans anticipate these relationships and provide for them (for example, a small commercial area may serve a residential neighborhood). In those cases where the master plan supports a relatively small zoning district that is dissimilar to the zoning that surrounds it, this is probably not a spot zone"



FLINT PLANNING COMMISSION ROBERT WESLEY, CHAIRMAN

July 5th, 2022

GMD Consulting, LLC 2289 7th Street Wyandotte, MI 48192

RE: Planning Commission Public Hearing Action Notification

PC 22-9: Jaycee, LLC/Jeff Gappy, requests a rezoning from D-3 Community Business to D-5 Metropolitan Commercial Services at 3402 Richfield Rd. Flint, MI 48506 (PID 47-33-452-052).

At its meeting on April 12th, 2022, the Flint Planning Commission **DENIED** PC 22-9 Jaycee, LLC/Jeff Gappy, requests a rezoning from D-3 Community Business to D-5 Metropolitan Commercial Services at 3402 Richfield Rd. Flint, MI 48506 (PID 47-33-452-052) based on the staff recommendations and information provided by Zoning staff.

If you have any questions, please contact the Planning & Zoning Office at (810) 766-7426 ext. 3060

Sincerely,

William Vandercook Zoning Coordinator City of Flint – Planning & Zoning Division 1101 S. Saginaw St. Rm. S105 P: 810.766.7426 x.3060