

# **City of Flint, Michigan**

*Third Floor, City Hall  
1101 S. Saginaw Street  
Flint, Michigan 48502  
[www.cityofflint.com](http://www.cityofflint.com)*



## **Meeting Agenda - Final**

**Monday, August 9, 2021**

**4:30 PM**

**ELECTRONIC PUBLIC MEETING**

### **SPECIAL AFFAIRS COMMITTEE**

*Maurice D. Davis, Chairperson, Ward 2  
Allan Griggs, Vice Chairperson, Ward 8*

*Eric Mays, Ward 1  
Kate Fields, Ward 4  
Herbert J. Winfrey, Ward 6  
Eva Worthing, Ward 9*

*Santino J. Guerra, Ward 3  
Jerri Winfrey-Carter, Ward 5  
Monica Galloway, Ward 7*

*Inez M. Brown, City Clerk*

*Davina Donahue, Deputy City Clerk*

**SPECIAL PUBLIC NOTICE -- ELECTRONIC PUBLIC MEETING****PUBLIC NOTICE  
FLINT CITY COUNCIL ELECTRONIC PUBLIC MEETING**

On Friday, October 5, 2020, the Michigan Supreme Court (MSC) issued an order declaring that the Emergency Powers of Governor (EPG) Act as an unconstitutional delegation of legislative authority, which was the primary authority relied on by Governor Whitmer for her COVID-19 related executive orders. Subsequently, Governor Whitmer requested that the MSC clarify that their order does not go into effect until October 30, 2020. On Monday October 12, 2020, the Michigan Supreme Court rejected Governor Whitmer's request to delay the effect of its decision to strike down the EPG. On, Tuesday, October 13, 2020, Senate Bill 1108 passed, amending the Open Meetings Act to allow municipalities to hold electronic meetings. On Friday, October 16, 2020, Governor Whitmer signed into law Senate Bill 1108 amending the Open Meetings Act. Subsequently, on December 22, 2020 Public Act 267 of 1976 was amended through Senate Bill 1246 extending the electronic meetings with no reason through March 31, 2021. The act also allows that after March 31, 2021 electronic meetings may be held if a local state of emergency was declared. On March 23, 2020, the Flint City Council extended Mayor Neeley's declaration of emergency indefinitely due to the COVID-19 pandemic. Therefore, the following meeting will be held electronically:

**Flint City Council Special Affairs Committee  
Monday, August 9, 2021, at 4:30 p.m.**

The public and media may listen to the meeting online by live stream at <https://www.youtube.com/c/FlintCityCouncilMeetings> or through Start Meeting Solution by dialing (617) 944-8177. If unable to call in, please dial (206) 451-6011.

1. In order to speak during the PUBLIC SPEAKING PERIOD of each meeting by telephone, participants will also call (617) 944-8177. If unable to call in, please dial (206) 451-6011:
    - a. All callers will be queued and muted until the Public Speaking portion of each agenda;
    - b. Public speakers will be unmuted in order and asked if they wish to address the City Council ON ANY SUBJECT;
    - c. Public speakers should state and spell their name for the record and will be allowed two (2) minutes for public speaking during each meeting;
    - d. The speaker will be returned to mute after the 2 minutes have expired;
    - e. After the telephonic public speakers for the last committee meeting are completed, emailed public comments will be read by the City Clerk. All emailed public comments will be timed for 2 minutes;
    - f. Per Rules Governing Meetings of the Council (Rule 7.1 VII), there will only be one speaking opportunity per speaker per meeting.Consequently, public participants who call in and speak during the public speaking period of the meetings WILL NOT have written comments as submitted read by the City Clerk.
  2. The public may send public comments by email to [CouncilPublicComment@cityofflint.com](mailto:CouncilPublicComment@cityofflint.com) no later than 10 minutes prior to the meeting start time of 4:30 p.m.
  3. Persons with disabilities may participate in the meeting by the above-mentioned means or by emailing a request for an accommodation to [CouncilPublicComment@cityofflint.com](mailto:CouncilPublicComment@cityofflint.com), with the subject line Request for Accommodation, or by contacting the City Clerk at (810) 766-7418 to request accommodation - including but not limited to interpreters.
- If there are any questions concerning this notice, please direct them to City Council office at (810) 766-7418.

## ROLL CALL

## MEMBER REMOTE ANNOUNCEMENT

*Pursuant to the newly revised Open Meetings Act, each Council member shall state that they are attending the meeting remotely and shall state where he or she is physically located (county or city and state).*

## MEMBER CONTACT INFORMATION

*Eric Mays - (810) 922-4860; Maurice Davis - mdavis@cityofflint.com; Santino Guerra - sguerra@cityofflint.com; Kate Fields - kfields@cityofflint.com; Jerri Winfrey-Carter - jwinfrey-carter@cityofflint.com; Herbert Winfrey - (810) 691-7463; Monica Galloway - mgalloway@cityofflint.com; Allan Griggs - agriggs@cityofflint.com; Eva Worthing - eworthing@cityofflint.com.*

## PROCEDURES ON CONDUCTING ELECTRONIC MEETINGS

*All boards and commissions must adhere to all laws established under the Michigan Compiled Laws and in accordance with the revisions to the Open Meetings Act adopted in Senate Bill 1246, as passed on December 17, 2020, and signed into law on December 22, 2020, and subsequent amendments that may be adopted.*

## READING OF DISORDERLY PERSONS CITY CODE SUBSECTION

*Any person that persists in disrupting this meeting will be in violation of Flint City Code Section 31-10, Disorderly Conduct, Assault and Battery, and Disorderly Persons, and will be subject to arrest for a misdemeanor. Any person who prevents the peaceful and orderly conduct of any meeting will be given one warning. If they persist in disrupting the meeting, that individual will be subject to arrest. Violators shall be removed from meetings.*

## EXECUTIVE (CLOSED) SESSION

*An Executive Session as requested by the Department of Law to discuss the Workers Compensation file of Christensen v City of Flint, Case No. W08006001.*

## PUBLIC SPEAKING

*Per the amended Rules Governing Meetings of the Council (as adopted by the City Council on Monday, June 12, 2017), three (3) minutes per speaker. Only one speaking opportunity per speaker.*

## COUNCIL RESPONSE

*Per the amended Rules Governing Meetings of the Council (as adopted by the City Council on Monday, June 12, 2017), Councilpersons may respond to any public speaker, but only one response and only when all public speakers have been heard. Individual council response is limited to two minutes.*

## SPECIAL ORDER

210390 Special Order/Waste Collection Services/GFL (Green For Life) Environmental USA, Inc.

A Special Order as requested by Councilperson Mays to allow Joseph Munem, Director of Government Affairs for GFL (Green For Life) Environmental USA, Inc., to discuss his company's proposal for waste collection.

## RESOLUTIONS

- 210376** Update/Support Operations Plan (SEOP)/City of Flint/Genesee County Emergency Management Program

Resolution resolving that the Flint City Council approves the adoption of the Support Operations Plan of the City of Flint and the appointment of the County Emergency Management Coordinator as the Emergency Management Coordinator for the City of Flint. [NOTE: The Genesee County Sheriff's Office has requested that the city adopt an updated Support Operations Plan, which was developed to identify the responsibilities between the City of Flint and Genesee County in regards to pre-disaster emergency management activities, and provides for City of Flint government agencies to respond to various types of emergencies or disasters that affect the community.]

- 210377** Objection/Installation & Operation/Ajax Materials, Corp./Hot Asphalt Plant

Resolution resolving that the Mayor and Flint City Council do all things necessary to submit their comments to Environment, Great Lakes and Energy (EGLE) no later than August 16, 2021, to object to the Permit to Install Application, APP-2021-0019, which is a request from Ajax Materials, Corp. to install and operate a new hot asphalt plant, to prevent neighborhoods and residents and other businesses from being negatively impacted. [NOTE: Ajax Materials, Corp. made application to EGLE for a permit to install and operate a new hot mix asphalt plant at 5088 Energy Drive, Flint.]

- 210380** Budget Amendment/Transfer of Funds/Residential Waste Services/Rubbish Collection Fund

Resolution resolving that the appropriate city officials, upon City Council's approval, are hereby authorized to do all things necessary to amend the FY2021-2022 budget of the City of Flint to reflect the changes to the city's DPW-Rubbish Collection Fund, for a total change of \$715,555.00, as requested by DPW [Rubbish Collection Professional Services Fund Acct. NO. 226-528.201-801.000.] [NOTE: According to the Staff Review, the budget amendment is necessary to complete contractual work agreements for Residential Waste Services contract within the Waste Services Division.]

- 210367** Contract/Priority Waste, LLC/Waste Collection Services

Resolution resolving that the proper city officials, upon City Council's approval, are authorized to enter into a contract with Priority Waste, LLC for waste collection services for the period ending June 30, 2024, with an option to extend the contract for an additional two years, in an amount NOT-TO-EXCEED \$19,726,747.20, (\$4,785,547.50 for FY 2022, \$6,525,840.15 for FY2023, \$6,722,407.80 for FY2024 and \$1,692,951.75 for FY2025, pending adoption of each year's budget) [Rubbish Collection Fund Acct. No. 226-528.201-801.000.

**APPOINTMENTS**

210313            Appointment/Hurley Board of Hospital Managers/Mildred Silva Zuccaro

Resolution approving that the Flint City Council approves the appointment of Mildred Silva Zuccaro (no address listed) to the Hurley Board of Hospital Managers to serve the remainder of a five-year term commencing immediately, and expiring April 30, 2022, as requested by Mayor Sheldon Neeley. [NOTE: Ms. Zuccaro is replacing the Rev. Daniel S. Scheid, who recently resigned from the board.]

**ORDINANCES****ADDITIONAL COUNCIL DISCUSSION****ADJOURNMENT**



210376

RESOLUTION NO.: \_\_\_\_\_

PRESENTED: AUG - 4 2021

ADOPTED: \_\_\_\_\_

**RESOLUTION AUTHORIZING CITY OFFICIALS TO ADOPT THE SUPPORT  
OPERATIONS PLAN OF THE CITY OF FLINT AND TO APPOINT THE COUNTY  
EMERGENCY MANAGEMENT COORDINATOR AS THE EMERGENCY  
MANAGEMENT COORDINATOR FOR THE CITY OF FLINT**

**BY THE MAYOR:**

The City of Flint has elected to be incorporated into the Genesee County Emergency Management Program and has developed a Support Emergency Operations Plan.

The Office of the Genesee County Sheriff has requested that the City adopt an updated Support Operations Plan. The Support Operations Plan has been developed to identify the responsibilities between the City of Flint and Genesee County in regards to pre-disaster emergency management activities. It also provides for the City of Flint government agencies to respond to various types of emergencies or disasters that affect the community.

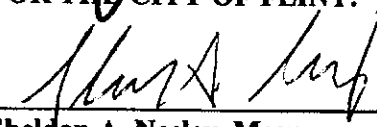
The Mayor, Sheldon A. Neeley, recommends the adoption of the Support Operations Plan of the City of Flint and the appointment of the County Emergency Management Coordinator as the Emergency Management Coordinator for the City of Flint.

**IT IS RESOLVED** that the Flint City Council approves the adoption of the Support Operations Plan of the City of Flint and the appointment of the County Emergency Management Coordinator as the Emergency Management Coordinator for the City of Flint.

**APPROVED AS TO FORM:**

  
\_\_\_\_\_  
Angela Wheeler, Chief Legal Officer

**FOR THE CITY OF FLINT:**

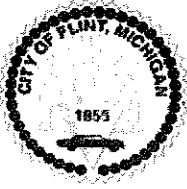
  
\_\_\_\_\_  
Sheldon A. Neeley, Mayor

**APPROVED AS TO FINANCE:**

\_\_\_\_\_  
Shelbi Frayer, Chief Financial Officer

**APPROVED BY CITY COUNCIL:**

\_\_\_\_\_  
Kate Fields, City Council President



RESOLUTION NO.: \_\_\_\_\_

PRESENTED: \_\_\_\_\_

ADOPTED: \_\_\_\_\_

**RESOLUTION AUTHORIZING CITY OFFICIALS TO ADOPT THE SUPPORT  
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APPROVED AS TO FORM:

  
\_\_\_\_\_  
Angela Wheeler, Chief Legal Officer

FOR THE CITY OF FLINT:

\_\_\_\_\_  
Sheldon A. Neeley, Mayor

APPROVED AS TO FINANCE:

  
\_\_\_\_\_  
Shelbi Frayer (Jul 30, 2021 17:25 EDT)

Shelbi Frayer, Chief Financial Officer

APPROVED BY CITY COUNCIL:

\_\_\_\_\_  
Kate Fields, City Council President



## CITY OF FLINT

### RESOLUTION STAFF REVIEW FORM

**TODAY'S DATE:** 07/30/2021

**BID/PROPOSAL#** NA

**AGENDA ITEM TITLE:** RESOLUTION AUTHORIZING CITY OFFICIALS TO ADOPT THE SUPPORT OPERATIONS PLAN OF THE CITY OF FLINT AND TO APPOINT THE COUNTY EMERGENCY MANAGEMENT COORDINATOR AS THE EMERGENCY MANAGEMENT COORDINATOR FOR THE CITY OF FLINT

**PREPARED BY** Vicky Cooper, *Legal Department*

**VENDOR NAME:** N/A

**BACKGROUND/SUMMARY OF PROPOSED ACTION:**

The City of Flint has elected to be incorporated into the Genesee County Emergency Management Program and has developed a Support Emergency Operations Plan.

The Office of the Genesee County Sheriff has requested that the City adopt an updated Support Operations Plan. The Support Operations Plan has been developed to identify the responsibilities between the City of Flint and Genesee County in regards to pre-disaster emergency management activities. It also provides for the City of Flint government agencies to respond to various types of emergencies or disasters that affect the community.

The Mayor, Sheldon A. Neeley, recommends the adoption of the Support Operations Plan of the City of Flint and the appointment of the County Emergency Management Coordinator as the Emergency Management Coordinator for the City of Flint. It is requested that the Flint City Council approves the adoption of the Support Operations Plan of the City of Flint and the appointment of the County Emergency Management Coordinator as the Emergency Management Coordinator for the City of Flint.

**FINANCIAL IMPLICATIONS:** none

**BUDGETED EXPENDITURE?** YES ☒ NO ☐ IF NO, PLEASE EXPLAIN:

Dept.	Name of Account	Account Number	Grant Code	Amount





RESOLUTION NO.: \_\_\_\_\_

PRESENTED: \_\_\_\_\_

ADOPTED: \_\_\_\_\_

**RESOLUTION AUTHORIZING CITY OFFICIALS TO ADOPT THE SUPPORT  
OPERATIONS PLAN OF THE CITY OF FLINT AND TO APPOINT THE COUNTY  
EMERGENCY MANAGEMENT COORDINATOR AS THE EMERGENCY  
MANAGEMENT COORDINATOR FOR THE CITY OF FLINT**

**BY THE MAYOR:**

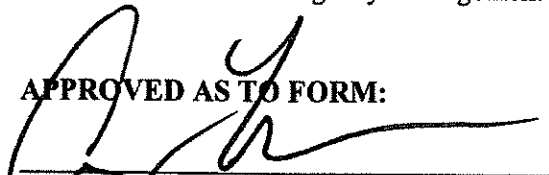
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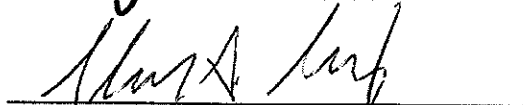
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**APPROVED AS TO FORM:**

  
\_\_\_\_\_  
Angela Wheeler, Chief Legal Officer

**FOR THE CITY OF FLINT:**

  
\_\_\_\_\_  
Sheldon A. Neeley, Mayor

**APPROVED AS TO FINANCE:**

\_\_\_\_\_  
Shelbi Frayer, Chief Financial Officer

**APPROVED BY CITY COUNCIL:**

\_\_\_\_\_  
Kate Fields, City Council President



## CITY OF FLINT

### RESOLUTION STAFF REVIEW FORM

**TODAY'S DATE:** 07/30/2021

**BID/PROPOSAL#** NA

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**PREPARED BY** Vicky Cooper, *Legal Department*

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**FINANCIAL IMPLICATIONS:** none

**BUDGETED EXPENDITURE?** YES ☒ NO ☐ IF NO, PLEASE EXPLAIN:

Dept.	Name of Account	Account Number	Grant Code	Amount



		FY20/21 GRAND TOTAL		

**PRE-ENCUMBERED?** YES ☐ NO ☒ **REQUISITION NO:** 000000

**ACCOUNTING APPROVAL:** \_\_\_\_\_ **Date:** \_\_\_\_\_

**WILL YOUR DEPARTMENT NEED A CONTRACT?** YES ☐ NO ☒  
(If yes, please indicate how many years for the contract) YEARS

**WHEN APPLICABLE, IF MORE THAN ONE (1) YEAR, PLEASE ESTIMATE TOTAL AMOUNT FOR EACH BUDGET YEAR: (This will depend on the term of the bid proposal)**

**BUDGET YEAR 1 NA**

**BUDGET YEAR 2 NA**

**BUDGET YEAR 3 NA**

**OTHER IMPLICATIONS (i.e., collective bargaining):** NA

STAFF RECOMMENDATION: (PLEASE SELECT): ☒ APPROVED ☐ NOT APPROVED

DEPARTMENT HEAD SIGNATURE: \_\_\_\_\_  
(PLEASE TYPE NAME, TITLE)

# **SUPPORT EMERGENCY OPERATIONS PLAN GUIDE**

**A GUIDE TO ASSIST MUNICIPALITIES INCORPORATED INTO THE COUNTY  
EMERGENCY MANAGEMENT PROGRAM TO DEVELOP A SUPPORT EMERGENCY  
OPERATIONS PLAN**

## TABLE OF CONTENTS

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## **INTRODUCTION TO THE GUIDE**

### **I. Purpose**

This document is designed to serve as a guide for municipalities with a population of 10,000 residents or above that have elected to incorporate into the County Emergency Management Program and need to develop a Support Emergency Operations Plan (EOP) following the Administrative Rules for Section 19, 1976 PA 390, as amended. In accordance with these rules, the Support EOP shall be consistent with the County Emergency Operations Plan and will become part of the county plan.

The preparation of a Support EOP will increase emergency preparedness through the definition of the responsibilities of local departments and agencies. The plan assigns tasks that need to be accomplished when an incident occurs, and describes how local and county emergency management efforts are related. Maintaining a current Support EOP also establishes eligibility to receive Section 19 funding in accordance with Section 19 of 1976 PA 390, as amended. If federal assistance does not become available after the Governor has declared a State of Disaster or Emergency, affected counties and municipalities can be eligible to receive state assistance up to \$100,000 or 10% of their operating budget, whichever is less, to cover certain disaster related expenses. To be eligible for Section 19 funding, municipalities with a population of 10,000 and above that do not maintain an independent emergency management program must develop and submit a Support EOP to the county, and implement that plan in a timely manner at the beginning of the incident.

### **II. Scope**

This document provides basic guidance and a template for the development of a Support EOP. The template (Attachment B) contains general information that can be adapted to any municipality. The annexes specify how the municipality will carry out common emergency support functions.

Also included with this document is a sample Emergency Management Resolution (Attachment B) that appoints the County Emergency Management Coordinator as the Emergency Management Coordinator of the municipality, and outlines how emergency management efforts on the local level are organized in relation to the County Emergency Management Program.

If either template is used, it should be reviewed and adjusted to the specific needs of each municipality. Municipalities that do not utilize the templates can develop individual plans or resolutions. Other available guiding materials for the development of EOPs include MSP/EMSHD Pub 201 (Local Planning Workbook) and FEMA Comprehensive Preparedness Guide 101.

### **III. Maintenance**

Pub 204 has been developed by MSP/EMHSD and is maintained to ensure compliance with current national planning standards and relevant state laws pertaining to emergency planning. This document was last updated in August 2015 and supersedes the October 2011 version. It will be updated every four years.

## **DEVELOPING THE PLAN**

All stakeholders that are involved in the community response to emergencies and disasters should be involved in the development of the Support EOP. The County Emergency Management Program should work with the municipality to ensure that the plan is compatible with the County Emergency Operations Plan. A standardized planning approach can be used for the development of the Support EOP.

### **I. Plan requirements**

The Administrative Rules for Section 19 of 1976 PA 390, as amended, establish four requirements for the development of Support EOPs. In accordance with these requirements, Support EOPs shall:

1. **Describe the relationship between the County Emergency Management Program and the municipality:**

The plan should state that the municipality has chosen to incorporate into the county program, coordinates emergency management related matters with the county program, and has assigned the County Emergency Management Coordinator as the responsible Emergency Management Coordinator for the municipality.

2. **Identify the municipality's response procedures in relation to the county response procedures:**

The plan should establish annexes that describe common tasks that need to be accomplished when responding to an emergency or disaster, and assign responsibility for these tasks to municipal departments and other local agencies. The annexes should identify the responsible agencies on the local level that coordinate and share information with at the county level, and clarify joint responsibilities. Annexes in the Support EOP should also identify which annex or annexes they relate to in the County EOP.

3. **Be maintained in accordance with the standards and currentness of the county plan, be consistent with the county plan:**

The efforts described in local and county plans should be consistent and complement each other. To maintain the Support EOP in currentness with the County EOP, updates to the local plan are necessary whenever the county plan is updated. When the County EOP is updated, the Support EOP should be revised to ensure that it is still compatible with the county plan.

4. **Contain the signature of the Chief Executive Official (CEO) of the municipality, be forwarded to the county:**

After a new Support EOP has been developed or an existing plan has been updated, the signature of the CEO (Mayor, Township Supervisor) needs to be obtained. If a change of the CEO occurs, the plan needs to be reviewed and the signature of the new official obtained. After the plan is signed, a copy must be forwarded to the County Emergency Management Program, where it should be filed with the County EOP.

## II. Plan format

The plan should consist of a Basic Plan section and functional annexes.

The Basic Plan defines the purpose of the plan, provides a community profile, identifies hazards and community vulnerabilities, and describes the relationship between municipality and the County Emergency Management Program.

The annexes identify specific emergency management and response tasks that need to be accomplished before, during and after an incident, and assign responsibility for carrying out these tasks to local agencies. Annexes should be organized by emergency response functions or tasked agencies and can be written in narrative or bulleted style. While municipalities are not required to mirror the format used in the county plan, this can be beneficial. The template included with this document uses a bulleted "Emergency Action Guidelines" format for its annexes.

## III. Planning process

The following seven step planning process also utilized in County EOP development should be used to develop a Support EOP. For additional information on the process steps, please refer to MSP/EMSHD Pub 201 (Local Planning Workbook).

1. **Form a collaborative planning team:**

The planning team is the group of individuals responsible for designing, developing, and implementing the Support EOP. It should include representatives from all agencies that are committed to participate in emergency response activities within the municipality. Other stakeholders that should be engaged in

the planning process include representation from the municipality's executive office, the County Emergency Management Program, agencies that can provide insight into necessary accommodations for groups or individuals requiring Functional Needs Support Services (FNSS), schools, etc.

**2. Identify hazards and assess risks:**

The hazard analysis is the foundation upon which the municipality's emergency planning efforts should be built. It identifies conditions or situations that have the potential to cause harm to people or property in the community. The hazard analysis process involves four steps.

Step 1: A profile of the community is developed (demographic and economic make-up, geography and land-use, key facilities, etc.).

Step 2: The development of a community profile is followed by the hazard identification, which should start with a review of the County Hazard Analysis or Hazard Mitigation Plan. Local resources should then be used to identify further hazards that are unique to the community and might not have been included in county documents.

Step 3: The assessment of risks explores how likely it is that a risk will manifest itself in an incident, how often this might occur, where it might occur, and what the severity of impact would be. Hazards should be ranked based on the expected frequency of occurrence and severity of impact.

Step 4: The vulnerability determination examines how susceptible citizens, property, infrastructure and critical systems are to the identified hazards.

**3. Determine Goals and Objectives:**

Developing clear goals and objectives will help the municipality to identify problems, issues and opportunities. Establishing goals outlines the vision of what the community wants to achieve. Goals can be pursued in the long-term, but need to be achievable. Objectives are specific and measurable strategies to achieve these goals. Often, multiple objectives will need to be established to support one goal.

**4. Plan Development:**

This step describes the conceptualization of the plan, which includes the generation and comparison of alternate strategies to achieve the established goals and objectives. This involves two tasks: Developing and analyzing courses of actions to be conducted during an incident, and identifying the resources that determine the capability of the municipality to take these actions. Developing actions allows planners to depict how an operation unfolds by building and working through a portrait of a potential event, including key decision points and participant activities. This helps to identify actions that occur and resources that will be required throughout the progression of an event.

After identifying potential strategies to achieve established goals, an important sub-step in the conceptualization of the plan is the evaluation of actions to ensure that the actions that are selected to be included in the plan are feasible. It is critical to determine if required resources are available or easily obtainable during an incident, and if actions are compliant with laws and regulations, such as local ordinances and resolutions, legal authorities, law enforcement standards, and Governor's orders and directives.

**5. Plan Preparation, Review and Approval:**

When writing the plan, a simple format should be used. The finished plan must be compatible with the County EOP. This can be achieved by including references to the county plan, utilizing a similar format, or organizing annexes after similar emergency response functions. Feedback should be solicited from all stakeholders that are tasked within the plan, the County Emergency Management Program, and local elected officials. After the review process, necessary adjustments should be implemented. The municipality should adopt the plan by resolution, obtain the signature of the CEO, and forward a signed copy of the plan to the County Emergency Management Program.

**6. Plan implementation and update:**

The last step is to implement, maintain and update the plan. Plan updates are required after change of the CEO or when the County EOP has been updated. Plan reviews should also be considered after plan activations (during incidents or exercises), changes in operational resources, and changes in the community and/or hazard profile of the municipality. Lessons learned from actual events and exercises are essential to the evaluation of a plan's effectiveness, and help to determine if the plan is:

- Adequate: The concept of operations identifies and addresses critical tasks effectively.
- Feasible: Critical tasks can be accomplished timely and with available resources.
- Acceptable: The needs and demand driven by an event are met, actions meet the expectation of local officials and the public, and are consistent with law.
- Complete: The plan includes all necessary tasks, steps and required capabilities to reach an identified desired end state.
- Compliant: The plan complies with guidance and doctrine to the highest extent possible.

FEMA Comprehensive Preparedness Guide 101 established adequacy, feasibility, acceptability, completeness and compliance as criteria that allow planners and decision makers to determine the efficiency and effectiveness of their plans.

## **EMERGENCY MANAGEMENT RESOLUTION**

In addition to the development of a Support EOP, it is recommended that municipalities adopt a local Emergency Management Resolution. The Emergency Management Resolution should appoint the County Emergency Management Coordinator as the Emergency Management Coordinator responsible for the municipality, describe the local emergency management organization and its relationship to the County Emergency Management Program, and provide a means for the local legislative body to exercise the authority vested in them by 1976 PA 390, as amended. Attachment A provides a sample Emergency Management Resolution.

## **ATTACHMENT A: SAMPLE EMERGENCY MANAGEMENT RESOLUTION**

The following pages provide a sample Emergency Management Resolution. If used as a template, the sample resolution should be reviewed by municipality and county, and adjusted to meet local needs. Before adoption, the resolution should be reviewed by the municipality's legal counsel.

**City of Flint  
Emergency Management Resolution**

A resolution to provide for the mitigation, preparedness, response and recovery from natural and human-made disasters within City of Flint by being part of the Genesee emergency management program; to appoint the county emergency management coordinator as the City of Flint emergency management coordinator; to provide for a means for coordinating the resources of the municipality with those of the county; and to provide a means through which the City Council may exercise the authority and discharge the responsibilities vested in them by this resolution and Act No. 390 of the Public Acts of 1976, as amended.

**Article 1 - Short Title**

Section 101. This resolution shall be known as the "Emergency Management Resolution".

**Article 2 - Definitions**

Section 201. For the purpose of this resolution, certain words used herein are defined as follows:

- (a) "Act" means the Michigan Emergency Management Act, Act No. 390 of the Public Acts of 1976, as amended.(b) "Disaster" means an occurrence or threat of widespread or severe damage, injury or loss of life or property resulting from a natural or human-made cause, including but not limited to, fire, flood, snowstorm, ices storm, tornado, windstorm, wave action, oil spill, water contamination, utility failure, hazardous peacetime radiological incident, major transportation accident, hazardous materials incident, epidemic, air contamination, blight, drought, infestation, explosion, or hostile military action or paramilitary action, or similar occurrences resulting from terrorist activities, riots, or civil disorders.
- (c) "Disaster relief force" means all agencies of county and municipal government, private and volunteer personnel, public officers and employees, and all other persons or groups of persons identified in the Genesee Emergency Operations Plan as having duties to perform or those called into duty or working at the direction of a party identified in the plan to perform a specific disaster or emergency related task during a local state of emergency.
- (d) "District Coordinator" means the Michigan Department of State Police District Emergency Management Coordinator. The District Coordinator serves as liaison between local emergency management programs and the Michigan State Police, Emergency Management Division in all matters pertaining to the mitigation, preparedness, response and recovery of emergency and disaster situations.
- (e) "Emergency management coordinator" means the person appointed to coordinate all matters pertaining to emergency management within the municipality. The emergency management coordinator for City of Flint is the Genesee emergency management coordinator.
- (f) "Emergency management program" means a program established to coordinate mitigation, preparedness, response and recovery activities for all emergency or disaster situations within a given geographic area made up of one or several political subdivisions. Such a program has an appointed emergency management coordinator and meets the program standards and requirements established by the Department of State Police, Emergency Management Division. The City of Flint has elected to be part of the Genesee emergency management program.
- (g) "Emergency operations plan" means the plan developed and maintained by county and political subdivisions included in the emergency management program area for the purpose of responding to all emergency or disaster situations by identifying and organizing the disaster relief force.

- (h) "Governor's state of disaster" means an executive order or proclamation by the Governor that implements the disaster response and recovery aspects of the Michigan Emergency Management Plan and applicable local plans of the county or municipal programs affected.
- (i) "Governor's state of emergency" means an executive order or proclamation by the Governor that implements the emergency response and recovery aspects of the Michigan Emergency Management Plan and applicable local plans of the county or municipal programs affected.
- (j) "Local state of emergency" means a declaration by the Mayor <sup>1</sup> pursuant to the act and this resolution which implements the response and recovery aspects of the Genesee Emergency Operations Plan and authorizes certain actions as described in this resolution.
- (k) "Vital records" means those records that contain information needed to continue the effective functioning of a government entity jurisdiction and for the protection of the rights and interests of persons under emergency conditions in the event of an emergency or disaster situation.

### **Article 3 - Emergency Management Coordinator; Appointment**

Section 301. By the authority of this resolution the Mayor hereby appoints the Genesee Emergency Management Coordinator as the emergency management coordinator for City of Flint.<sup>2</sup> In addition to acting for, and at the direction of, the Mayor, the Emergency Management Coordinator will also act for, and at the direction of, the Mayor.<sup>3</sup>

Section 302. A line of succession for the Genesee Emergency Management Coordinator has been established and is listed in the City of Flint Emergency Operations Plan.

### **Article 4 - Emergency Management Coordinator; Duties**

Section 401. The Emergency Management Coordinator shall comply with standards and requirements established by the Department of State Police, Emergency Management Division, under the authority of the act, in accomplishing the following<sup>4</sup>:

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<sup>1</sup> According to Act 390, as amended, sec. 10 (1) (b) any county or municipality that has an appointed emergency management coordinator can declare a local state of emergency. This power is given to the "chief executive official" (see definitions in the act) or the official designated by charter.

<sup>2</sup> Act 390, as amended, sec. 9 (2-3) states that the coordinator shall be appointed by the "chief executive official" (see definitions in the act) in a manner provided in the municipal charter.

<sup>3</sup> Act 390, as amended, sec. 9 (1-3) states that the appointed county coordinator shall act for and at the direction of the chairperson or county executive. It also says that a coordinator appointed by a municipality shall act for and at the direction of the "chief elected official" (see definitions in the act) or the official designated by the municipal charter.

<sup>4</sup> Act 390, as amended, sec. 7a (4) gives the Emergency Management Division the authority to promulgate several standards and requirements.

- (a) Direct and coordinate the development of the Genesee Emergency Operations Plan, which shall be consistent in content with the Michigan Emergency Management Plan.
- (b) Direct and coordinate the development of the Genesee Emergency Operations Plan, which shall be consistent in content with the Michigan Emergency Management Plan.
- (c) Specify departments or agencies which must provide an annex to the plan or otherwise cooperate in its development.
- (d) Identify departments and agencies to be included in the Emergency Operations Plan as disaster relief force.
- (e) Develop and maintain a county Resource Manual.
- (f) Coordinate the recruitment, appointment, and utilization of volunteer personnel.

- (g) Assure the emergency management program meets eligibility requirements for state and federal aid.
- (h) Coordinate and/or conduct training and exercise programs for the disaster relief force within the county and to test the adequacy of the Emergency Operations Plan.
- (h) Through public information programs, educate the population as to actions necessary for the protection of life and property in an emergency or disaster.
- (i) Assist in the development of mutual aid agreements.
- (j) Assist the City of Flint municipal liaison with the development of municipal standard operating procedures which are consistent with the county Emergency Operations Plan.
- (k) Oversee the implementation of all functions necessary during an emergency or disaster in accordance with the Emergency Operations Plan.
- (l) Coordinate county emergency management activities with those municipalities included in the county emergency management program, other municipalities, the state, and adjacent counties.
- (m) Coordinate all preparedness activities, including maintaining primary and alternate Emergency Operations Centers.
- (n) Identify mitigation opportunities within the county and encourage departments/agencies to implement mitigation measures.

**Article 5 - Emergency Management Liaison; Duties**

Section 501. By the authority of this resolution the Mayor has appointed a liaison for the purpose of assisting the county Emergency Management Coordinator in coordinating the emergency management activities within the municipality. The duties of the liaison are as follows:

- (a) Coordinate municipal emergency management activities with those of the county jurisdictions.
- (b) Assist the county Emergency Management Coordinator with the development of the county Emergency Operations Plan and the incorporation of municipal resources into the plan.
- (c) Identify municipal departments and agencies to be included in the Emergency Operations Plan as part of the disaster relief force.
- (d) Identify municipal resources and forward information to the county Emergency Management Coordinator for inclusion in the county Resource Manual.
- (e) Coordinate the recruitment, appointment, and utilization of volunteer resources.
- (f) Assist the county Emergency Management Coordinator with administering training programs.
- (g) Coordinate municipal participation in exercises conducted by the county.
- (h) Assist in the development of mutual aid agreements.
- (i) Assist in educating the population as to actions necessary for the protection of life and property in an emergency or disaster.
- (j) Encourage departments/agencies within the municipality to identify and implement procedures to mitigate the effects of potential disasters.
- (k) Assist in the assessment of the nature and scope of the emergency or disaster and collect damage assessment information and forward to the county.
- (l) Coordinate the vital records protection program.

- (m) Develop municipal standard operating procedures for disaster response which are consistent with the county Emergency Operations Plan.

Section 502. The Mayor shall appoint a minimum of two persons as successors to the position of the municipal liaison. The line of succession shall be supplied to the county Emergency Management Coordinator.

#### **Article 6 - Mayor; Powers; Duties**

Section 601. On an annual basis, the Mayor shall review the eligibility and performance of the Emergency Management Coordinator and make recommendations to the City Council .<sup>4</sup>

Section 602. The Mayor shall, review the effectiveness of the Genesee County Emergency Operations Plan as the plan relates to the municipality once every two years. With the assistance of the municipal liaison, he/she shall make recommendations to the county Emergency Management Coordinator of any changes which may be needed. After this review and incorporation of necessary changes, the Mayor shall certify the plan to be current and adequate for City of Flint the ensuing two years.<sup>5</sup>

Section 603. When circumstances within the City indicate that the occurrence or threat of occurrence of widespread or severe damage, injury or loss of life or property from natural or human-made cause exists the Mayor may declare a local state of emergency.<sup>1</sup> Such a declaration shall be promptly filed with the Genesee county Emergency Management Office, who shall forward it to the Department of State Police, Emergency Management Division. This declaration shall not be continued or renewed for a period in excess of 7 days except with the consent of the City Council .<sup>6</sup>

Section 604. If the Mayor invokes such power and authority, he/she shall, as soon as reasonably expedient, convene the City Council for one or more emergency meetings in accordance with the Open Meetings Act to perform its normal legislative and administrative duties as the situation demands, and will

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<sup>5</sup> Rule 4 (c) (d-q) of the administrative rules promulgated for Act 390, sec. 19 states that the plan shall be considered official upon bearing the signature of the chief executive official of the municipality. The plan must be current and adequate (see rule) within two years.

<sup>6</sup> Act 390, as amended, sec. 10 (1) (b) provides for the 7 day limit and disposition of the declaration.

report to that body relative to emergency activities. Nothing in this resolution shall be construed as abridging or curtailing the powers of the City Council unless specifically provided herein.

Section 605. The Mayor may do one or more of the following under a local state of emergency:

- (a) Direct the Emergency Management Coordinator to implement the Emergency Operations Plan.
- (b) Issue directives as to travel restrictions on local roads within the municipality.
- (c) Relieve City employees of normal duties and temporarily re-assign them to other duties.
- (d) Activate mutual aid agreements.
- (e) Direct the municipal disaster relief effort in accordance with the county Emergency Operations Plan and municipal standard operating procedures.
- (f) Notify the public and recommend in-place or evacuation or other protective measures.
- (g) Request a state of disaster or emergency declaration from the Governor as described in Article 7.
- (h) When obtaining normal approvals would result in further injury or damage, Mayor may, until City Council convenes, waive procedures and formalities otherwise required pertaining to the following:
  - (1) For a period of up to 7 days, send the disaster relief force and resources to the aid of other communities as provided by mutual aid agreements.
  - (2) For a period of up to 7 days, appropriate and expend funds from the disaster contingency fund created in Article 9 up to **\$100,000.00**
  - (3) For a period of up to 7 days, make contracts, obtain and distribute equipment, materials, and supplies for disaster purposed.
  - (4) Employ temporary workers.
  - (5) Purchase and distribute supplies, materials, and equipment.
  - (6) Make, amend, or rescind ordinances or rules necessary for emergency management purposes which supplement a rule, order, or directive issued by the Governor or a state agency. Such an ordinance or rule shall be temporary and, upon the Governor's declaration that a state of disaster or state of emergency is terminated, shall no long be in effect.<sup>7</sup>

Section 606. If a state of disaster or emergency is declared by the Governor, assign and make available for duty the employees, property, or equipment of the City within or without the physical limits of the City as ordered by the Governor or the Director of the Department of State Police in accordance with the act.<sup>8</sup>

#### **Article 7 - Governor Declaration Request**

Section 701. If a disaster or emergency occurs that has not yet been declared to be a state of disaster or a state of emergency by the Governor, and the Mayor determines that the situation is beyond control of the municipality, he/she may request the Governor to declare that a state of disaster or state of emergency exists in the municipality in accordance with the act. This shall be done by immediately contacting the Genesee Emergency Management Coordinator. The Emergency Management Coordinator shall immediately contact the District Coordinator. The District Coordinator, in conjunction with the Emergency Management Coordinator, shall assess the nature and scope of the disaster or

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<sup>7</sup> Act 390, as amended, sec.12 (2) provides this authority.

<sup>8</sup> Act 390, as amended, sec. 10 (1) (h) provides this authority.

emergency, and they shall recommend the state personnel, services, and equipment that will be required for its prevention, mitigation, or relief.<sup>9</sup>

#### **Article 8- Volunteers; Appointment; Reimbursement**

Section 801. Each municipal department, commission, board, or other agency of municipal government is authorized to appoint volunteers to augment its personnel in time of emergency to implement emergency functions assigned in the county Emergency Operations Plan. Such individuals are part of the disaster relief force and shall be subject to the rules and operational control set forth by the respective department, commission, board, or agency through which the appointment was made, and shall be reimbursed for all actual and necessary travel and subsistence expenses.<sup>10</sup>

#### **Article 9 - Disaster Contingency Fund**

Section 901. A disaster contingency fund is hereby created in the budget of not less than **(enter percent of the total operating budget or an amount)**. Money may be expended from the fund when a local state of emergency has been declared for the purpose of paying the disaster relief force, purchase of supplies and services, repair costs, or other needs required specifically for the mitigation of the effects of, or in response to, the emergency or disaster.

#### **Article 10 - Rights of Disaster Relief Force**

Section 1001. In accordance with the act, personnel of the disaster relief force while on duty shall have the following rights:

- (a) If they are employees of the municipality, or other governmental agency regardless of where serving, have the powers, duties, rights, privileges, and immunities and receive the compensation incidental to their employment.
- (b) If they are not employees of the municipality, or other governmental agency be entitled to the same rights and immunities as are provided for by law.<sup>10</sup>

#### **Article 12 - Temporary Seat of Government**

Section 1201. The City Council shall provide for the temporary movement and reestablishment of essential government offices in the event that existing facilities cannot be use.

#### **Article 13 - Liability**

Section 1301. As provided for in the act and this resolution, the municipality, or the agents or representatives of the municipality, shall not be liable for personal injury or property damage sustained by the disaster relief force. In addition, any member of the disaster relief force engaged in disaster relief activity shall not be liable in a civil action for damages resulting from an act of omission arising out of and in the course of the person's good faith rendering of that activity, unless the person's act or omission was the result of that person's gross negligence or willful misconduct. The right of a person to receive benefits or compensation to which he or she may otherwise be entitled to under the worker's compensation law, any pension law, or act of congress will not be effected as a result of said activity.<sup>11</sup>

Section 1302. As provided for in the act, any person owning or controlling real estate or other premises who voluntarily and without compensation grants the municipality the right to inspect, designate and use

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<sup>9</sup> Act 390, as amended, sec.12 states that the "chief executive official" (see definitions in act) of a county or any municipality may make this request. However, he/she must do this utilizing the procedures set forth in sec. 14 of the act which states that the appointed emergency management coordinator and the district coordinator must jointly assess the situation and make recommendations.

<sup>10</sup> Act 390, as amended, sec. 11 (1) (a-c) discusses disaster relief force rights and duties.

<sup>11</sup> Act 390, as amended, sec. 11 (2-8) discusses liability.

the whole or any part of such real estate or premises for the purpose of sheltering persons or for any other disaster related function during a declared local state of emergency or during an authorized practice disaster exercise, shall not be civilly liable for the death of, or injury to, any person on or about such real estate or premises under such license, privilege or other permission, or for loss of, or damage to, the property of such person.<sup>11</sup>

**Article 14 - Sovereignty**

Section 1401. Should any section, clause, or provision of this resolution be declared by the courts invalid for any reason, such declaration shall not affect the validity of this resolution as a whole or any part thereof, other than the section, clause, or provision so declared to be invalid.

**Article 15 - Repeals**

Section 1501. All resolutions or parts of resolutions inconsistent herewith are hereby repealed.

**Article 16 - Annual Review**

Section 1601. This resolution shall be reviewed annually by the City Council and changes shall be made if necessary.

**Article 17 - Effective Date**

Section 1701. This resolution shall have immediate effect.

(The community may choose to adopt either an ordinance or resolution, whichever is the most appropriate procedure within the community, and promulgate it according to normal procedures.)

## **ATTACHMENT B: SAMPLE SUPPORT EMERGENCY OPERATIONS PLAN**

The following pages provide a sample Support Emergency Operations Plan. If used as a template, the sample plan should be reviewed and adjusted to meet local needs.



## **City of Flint**

### **SUPPORT EMERGENCY OPERATIONS PLAN**

An all-hazards plan supporting the (County Emergency Operations Plan/Emergency Action Guidelines), for use in the event of disaster or severe emergency of natural, human, wartime, technological or terrorism origin.

**August \_\_, 2021**

The information contained in this template, developed by the Michigan State Police, Emergency Management and Homeland Security Division (MSP/EMHSD), should be used to assist in developing a Support Emergency Operations Plan which must then be reviewed by the Local Planning Team (LPT) and modified based on the community's emergency response capabilities.



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## Promulgation Document

Officials of City of Flint, in conjunction with County and State Emergency Management (EM) agencies, have developed this Support Emergency Operations Plan that will enhance the local emergency response capability.

This plan, when used properly and updated, will assist local government officials to accomplish their primary responsibilities of protecting lives and property in their community. This plan and its provisions will become official when it has been signed and dated below by the Chief Executive Official (CEO) of the municipality.

\_\_\_\_\_  
Chief Executive Official  
City of Flint

\_\_\_\_\_  
Date



## **Approval and Implementation**

The Support Emergency Operations Plan, referred to in this document as the Support EOP, describes how City of Flint will handle emergency situations in cooperation with the County Emergency Management Program. The Support EOP assigns responsibilities to agencies for coordinating emergency response activities before, during, and after any type of emergency or disaster. The Support EOP does not contain specific instructions as to how each department will respond to an emergency; these can be found in the plan annexes or separate Standard Operating Procedures (SOP).

The goal of the Support EOP is to coordinate emergency response efforts to save lives, reduce injuries, and preserve property. The Support EOP addresses emergency issues before and after an emergency, but its primary goals are to assemble, mobilize and coordinate a team of responders that can respond to any emergency, and describe response procedures in relation to the county response procedures.

The Support EOP will use a graduated response strategy that is in proportion to the scope and severity of an emergency. City of Flint will plan, prepare and activate resources for local emergencies that affect the local area (or a specific site) and/or widespread disasters that affect the entire state and/or nation.

The Support EOP was developed by a Local Planning Team (LPT). The LPT consists of key departments covering emergency functions such as law enforcement, fire, public works, and public health. The team works to establish and monitor programs, reduce the potential for hazard events in the community through planning, review, and training, and assist the County Emergency Management Program in developing and maintaining the County EOP.

The Support EOP must be signed by the current CEO each time it is updated, with the exception of the following activities:

1. Minor updates e.g. changing system names, grammar, spelling or layout changes
2. Updates to the annexes

These activities may be updated in the plan without the CEO signature by the following individuals:

1. Emergency Management Liaison
2. Department head responsible for an annex

Homeland Security Presidential Directive (HSPD) 5 facilitates a standard management approach to major incidents, the National Incident Management System (NIMS). NIMS is administered as part of the National Response Framework (NRF) which integrates the federal government into a single, all discipline, and all-hazards plan. NIMS will provide a nationwide approach that enables federal, state, tribal and local government agencies to "work effectively and efficiently together to prepare for, respond to, and recover from domestic incidents, regardless of cause, size or complexity." This Support EOP has integrated NIMS concepts, including the Incident Command System (ICS), and language to help incident management operate in accordance to the NIMS using the guidance provided by the Department of Homeland Security (DHS).

During an emergency, all response personnel will use the ICS to manage the incident and employ emergency resources at the site. The Emergency Operation Center (EOC) will coordinate additional resources when needed. This EOP will be used during community recovery after an emergency.

**This plan supersedes all previous plans.**  
**Record of Revisions**

The following is a list of revisions made to the Support EOP. This chart tracks the date that changes were made, reason for the changes, updated pages, and who made the revision.

Date	Reason for Revision	Page Numbers	Revised By

### Record of Distribution

The following is a list of the individuals and facilities that have been provided a copy of the Support EOP in order to conduct the assigned tasks addressed in this plan.

<b>Title of Recipient</b>	<b>Name of Recipient</b>	<b>Agency</b>	<b>Date</b>	<b>Number of Copies</b>
Chief Executive Official	Mayor Sheldon A. Neeley	City of Flint	8-20-2021	1
Flint City Council Present	Flint City Council Kate Fields	Flint City Council	8-20-2021	1
County Emergency Management Coordinator/Emergency Management Manger	Jeff Wilson	Genesee County Emergency Management	8-20-2021	1
City of Flint Emergency Management Liaison	Chief Raymond Barton	City of Flint Fire Department	8-20-2021	1
Communications and Warning Official and Genesee County 911 Director	Spring Tremaine	Genesee County 911	8-20-2021	1
Damage Assessment Official and City Assessor	Stacey Kaake	City of Flint Assessments	8-20-2021	1
Fire Services Official and Safety Training Officer	Christian Perkins	City of Flint Fire Department	8-20-2021	1
Mass Care, Emergency Assistance, Housing, and Human Services Official and EMS Coordinator	Deputy Fire Chief Carrie Edwards-Clemons	City of Flint Fire Department	8-20-2021	1
Manager of Public Health	Qiana Towns-Williams	City of Flint Public Health Office	8-20-2021	1
Marketing Coordinator	Melissa Brown	City of Flint	8-20-2021	1



## **Basic plan**

### **Purpose**

City of Flint has elected to incorporate into the County Emergency Management Program. As partners in the five phases of emergency management, mitigation, preparedness, prevention, response and recovery, City of Flint and the County Emergency Management Program share joint responsibilities. The City of Flint Support EOP has been developed to identify these responsibilities. It is to be used in concurrence with the County EOP. In accordance with Section 19 of the Michigan Emergency Management Act (1976 PA 390, as amended), activation of this this plan at the beginning of a disaster or emergency also establishes eligibility to receive state assistance for disaster related expenses incurred during a State of Emergency or Disaster declared by the Governor, for which federal assistance is unavailable.

### **Scope**

The City of Flint Support EOP is an adaptable document that can be applied to all hazards. Due to the unique nature of emergencies, it may become necessary to deviate from the contents of the plan when responding to an incident. Agencies that have been assigned supporting roles in this plan have developed and will maintain SOPs that provide systematic instructions for accomplishing their assigned functions. The local government conducts additional activities, such as personnel training, participation in exercises, public information, land-use planning, etc., to support emergency preparedness, mitigation, and response efforts. To facilitate efficient emergency management operations, City of Flint continues to implement the NIMS.

### **Authorities and References**

- A. Authority of local officials during an emergency:
  - 1. 1976 PA 390, as amended,
  - 2. City of Flint, local Emergency Management resolution,
  - 3. City of Flint, adoption of the Support EOP,
  - 4. Executive Directive No. 2005-09, the state adoption of the NIMS,
  - 5. The Robert T. Stafford Disaster Relief and Emergency Assistance Act,
  - 6. Emergency Planning and Community Right to Know Act of 1986 (EPCRA) also known as the Superfund Amendments and Reauthorization Act (SARA), Title III,
  - 7. Good Samaritan Law and Know Act of 1986.
- B. References used to develop the Support EOP:
  - 1. NIMS,
  - 2. NRF,
  - 3. Michigan Emergency Management Plan (MEMP), Michigan State Police, Emergency Management and Homeland Security Division (MSP/EMSHD),
  - 4. Pub 204, MSP/EMHSD.

### **Plan Development and Maintenance**

To ensure that this Support EOP addresses the needs of the community and is consistent with the County EOP, this document was developed in a cooperative, whole community effort between

municipal government, local community, and the County Emergency Management Program. The Support EOP is updated after every change of the municipal CEO or update to the County EOP. After the plan is adopted by resolution of the council and approved by the CEO, it is forwarded to the County Emergency Management Program. The plan will be implemented, tested through exercises in concurrence with county officials, and maintained in accordance with the standards and currentness of the County EOP.

This plan has been provided to all municipal departments, local elected officials, the County Emergency Management Program and all agencies tasked within the document. It includes this Basic Plan, which provides an overview of the municipality's preparedness and response strategies, and functional annexes that describe the actions, roles and responsibilities of participating organizations.

## **Situation Overview**

- B. **City of Flint** has taken various preparedness and incident management steps to enhance capabilities in responding to incidents including:
1. The mitigation of potential hazards.
  2. Identification of emergency response agencies and mechanisms that will protect life and property before, during and after an emergency.
  3. Tasking agencies, organizations, and individuals with specific functions and responsibilities relative to emergency operations. Assigned tasks are explained in further detail under "Organization and Assignment of Responsibilities."
  4. Integration with the County EOP, County hazard mitigation plan, MEMP, etc.

C. Community profile:

**City of Flint** is located in the Michigan in the County of Genesee. The community has a population of 99,000 residents. Approximately 70% of residents have been recognized as individuals with Access and Functional Needs. Many of the residents that require Functional Needs Support Services (FNSS) reside in congregate care centers, while others reside in non-group homes where support is provided as needed or on-call.

D. Hazard and threat analysis:

According to the Genesee County (Hazard Mitigation Plan/Hazard Analysis), communities in the county are most vulnerable to: (Snow and Ice Storms, Tornadoes, Inclement Weather, Public Health Emergencies, Civil Disturbance, Hazardous Material, Incidents (Transportation), Infrastructure Failure, Structure Fires, Major Transportation Accidents, Riverine Flooding, Hazardous Material Incidents, Extreme Temperatures, Dam Failure, Terrorism, Scrap yard Tire Fires, Sinkholes, Oil or Natural Gas leaks. Areas within City of Flint that are especially vulnerable to these hazards are: (The north/south/east/ and west side of the City). Additional hazards that have been identified as unique to City of Flint include: (Consumers Energy hub, railroads, water treatment plant, dams, chemical and LPG plants, manufacturing plants, dams, 475/I-69 transit routes, and (302) sites that contain extremely hazardous materials are located in City of Flint. Facility owners have reported the types of hazardous materials that are stored on-site, as required by the Emergency Planning and Community Right-To-Know Act (EPCRA). Pursuant to SARA Title III requirements, off-site emergency response plans have been developed by the Local Emergency Planning Committee (LEPC) to prepare fire departments for responding to the release of the specific hazardous materials on these sites.

E. Relationship between municipality and County Emergency Management Program:

Emergency management and response are primarily local responsibilities. However, disasters and emergencies might exhaust the resources and capabilities of local governments. Therefore, City of Flint has chosen to incorporate into the County Emergency Management Program. To coordinate emergency management related matters with the County Emergency Management Program, the City of Flint has appointed the Deputy Fire Chief Carrie Edwards-Clemons to serve as the Emergency Management Liaison. The Emergency Management Liaison facilitates communication and coordination between City of Flint and county, and is the local point of contact for the County Emergency Management Coordinator (EMC).

### **Planning Assumptions**

- A. The proper implementation of this plan will result in saved lives, incident stabilization, and property protection in City of Flint.
- B. Some incidents occur with enough warning that necessary notification can be issued to ensure the appropriate level of preparation. Other incidents occur with no advanced warning.
- C. Depending upon the severity and magnitude of the situation, local resources may not be adequate to deal with an incident. It may be necessary to request assistance through volunteer organizations, the private sector, mutual aid agreements (MAAs)/memorandums of understanding (MOUs), and/or county, state and federal sources. When provided, these will supplement, not substitute for, relief provided by local jurisdictions.
- D. All emergency response agencies within City of Flint that have been tasked in the plan are considered to be available to respond to emergency incidents. Agencies will work to save lives, protect property, relieve human suffering, sustain survivors, stabilize the incident, repair essential facilities, restore services and protect the environment.
- E. When a jurisdiction receives a request to assist another jurisdiction, reasonable actions will be taken to provide the assistance as requested.
- F. Emergency planning is a work-in-progress; the Support EOP is consistently reviewed and updated.
- G. During an emergency or disaster, parts of the plan may need to be improvised or modified, if necessary, based on the situation.

### **Concept of Operations**

- A. Activation of the Support EOP and declaration of a local state of emergency:

When a threat is perceived, the Emergency Management Liaison activates the Support EOP and the local Emergency Operations Center (EOC) to facilitate activities that ensure the safety of people, property and environment. Pursuant to 1976 PA 390, as amended, the (CEO/other official designated by charter) may declare a local state of emergency for City of Flint if circumstances indicate that the occurrence or threat of widespread or severe damage, injury, or loss of life or property exist. In the absence of the (CEO/other official designated by charter), pursuant to local legislation, the (Fire Chief/Authority Having Jurisdiction) is authorized to declare a local state of emergency. Upon a local declaration, PA 390 authorizes the (Chief Executive Official/other official designated by charter) to issue directives as to travel restrictions on local roads. To facilitate activities that ensure the safety of people, property and environment, a local declaration also activates this Support EOP and the municipal Emergency Operations Center (EOC). A local state of emergency shall not be continued or renewed for a period in excess of seven days except with the consent of the governing body of the municipality.

- B. The following procedures are conducted and coordinated with the county in response to an incident:
1. The Emergency Management Liaison will perceive the threat, assess the hazard and ensure that municipal emergency response agencies, elected officials and County EMC are notified of the situation.
  2. Municipal agencies assess the nature and scope of the emergency or disaster.
  3. If the situation can be handled locally, the following guidelines are used:
    - a. The Emergency Management Liaison advises the CEO and coordinates all local emergency response actions.
    - b. The Emergency Management Liaison activates the EOC. The EOC is located at (Emergency Management Office 1101 Beach St. Flint, MI 48502). If this location is unavailable, the alternate EOC location is (1101 S. Saginaw St. North Building/FPD Operations Building).
    - c. The CEO declares a local state of emergency. The Emergency Management Liaison notifies the County EMC and forwards the declaration to the County Emergency Management Program.
    - d. Emergency Response Agencies are notified by the Emergency Management Liaison to report to the EOC through (Genesee County 911/ identify notification system(s), e.g., telephone, smart messaging, etc.).
    - e. The CEO directs departments/agencies to respond to the emergency in accordance with the guidelines outlined in this plan and its annexes, and issues directives as to protective actions and travel restrictions on local roads.
    - f. The Emergency Management Liaison keeps the County EMC informed of the situation and actions taken.
  4. If the emergency is beyond local control, municipal resources become exhausted, or special resources are needed, county assistance is requested through the County EMC.
  5. If county assistance is requested, the County EMC assesses the situation and makes recommendations on the type and level of assistance. The county will also take the following steps:
    - a. Activate County EOC and EOP
    - b. Respond with county resources
    - c. Activate MAA/MOUs to supplement county resources
    - d. Notify MSP/EMSHD District Coordinator
    - e. Make available incident information to MSP/EMSHD and statewide agencies via the Michigan Critical Incident Management System (MI

CIMS) online platform, by submitting and maintaining applicable MI CIMS boards and logs.

6. If county resources and capabilities are exhausted, the county requests the Governor to declare a State of Emergency or State of Disaster in accordance with procedures set forth in 1976 PA 390, as amended. If the emergency occurs solely within the confines of the municipality, the county shall not request state assistance or the Declaration of a State of Disaster or Emergency unless requested to do so by the municipal CEO.

### Organization and Assignment of Responsibilities

#### A. Emergency Management Organization:

1. The City of Flint emergency management organization is comprised of **(9-nine)** agencies and departments that are responsible for conducting activities in response to emergencies within the community. To facilitate an effective emergency response, these departments have been assigned to nine specific emergency functions. All agencies are responsible for implementing pre-disaster activities to prevent, mitigate and prepare for the various hazards that the community is vulnerable to. These activities include awareness training and public education, exercising, preparing Standard Operating Procedures (SOPs) and job aides, hygienic practices to prevent spreading of infectious diseases, stockpiling equipment, regulating land-use, etc.
2. The following table lists the established emergency support functions, assigned agencies, primary points of contact, and phone numbers.

Function	Agency	Primary Contact	Phone
Direction, Control , and Coordination	City of Flint	Mayor Sheldon A. Neeley	810.237.2035
Communications and Warning	Genesee County 911	Spring Tremaine	734.646.1833
Damage Assessment	City of Flint	Stacey Kaake	810.237.2401
Fire Services	City of Flint Fire Department	Chief Raymond Barton	810.210.8633
Mass Care, Emergency Assistance, Housing, and Human Services	City of Flint Fire Department	EMS Coordinator Carrie Edwards	810.766.3995
Public Health and Medical Services	City of Flint Public Health Office	Qiana Towns-Hall	810.237.2044
Public Information	City of Flint	Melissa Brown	810.730.2872

Public Safety	City of Flint Police Department	Chief Terence Green	810.282.9072
Public Works	City of Flint	Mike Brown	810.577.8267

3. The following table lists the alternates designated to represent the emergency functions.

Agency	1 <sup>st</sup> Alternate	2 <sup>nd</sup> Alternate
City of Flint Fire Dept.	Carrie Edwards-Clemons	Deputy Fire Chief
City of Flint Police Dept.	Deputy Chief Jeff Antcliff	Captain Collin Birnie
Genesee County 911	Deputy Director Tim Jones	Operations Manager David Plumb
City of Flint Assessment	Deputy Assessor Jacquetta Overton	Support Supervisor Tracy Weiss
City of Flint Public Works	John Daly	Paul Simpson

4. City of Flint maintains (5-five) full time fire departments. All departments contribute to the safety and welfare of the community. Each department employs qualified emergency personnel and maintains equipment that can be used in emergency response. A list of resources available for utilization during incidents can be requested through the Emergency Management Liaison. If resource needs exceed the capabilities of the community, the CEO may activate MAA/MOUs and pre-disaster contracts, or it may become necessary to request county assistance.

**B. Responsibilities:**

1. The following responsibilities have been assigned to each organization that has been assigned responsibility in this plan:
  - a. Assist in the development, review and maintenance of Support EOP and County EOP.
  - b. Report to the local EOC when activated for scheduled exercises or emergencies.
  - c. Build capabilities and develop/maintain SOPs for specific functions or actions identified in the plan. Continuously review and update procedures.

- d. Maintain a list of resources available through the departments.
  - e. Establish MAA/MOUs and contracts with other jurisdictions and organizations to supplement municipal resources.
  - f. Activate MAA/MOUs and contracts with other organizations to supplement response activities when local resources become exhausted.
  - g. Train personnel in emergency management functions and NIMS/ICS concepts.
  - h. Protect vital records and other resources deemed essential for continuing government functions and each agency's emergency operations in accordance to procedures and policies.
  - i. Ensure compliance with this plan and the County EOP, and any pertinent procedures and documents that impact the provision of emergency services in the municipality.
2. The annexes attached to this plan further describe nine emergency support functions and their associated responsibilities in mitigation, preparedness, prevention, response and recovery. Annexes include the organizations that are responsible for carrying out the emergency functions, and assign tasks associated with each function.

## **ANNEXES**

The annexes attached to the Basic Plan describe all-hazard functions and include the roles and responsibilities that each responsible agency should consider during an emergency for which the Support EOP has been activated. Each annex contains: the agencies responsible for carrying out a function, their assigned tasks, and the concept of operations.

The annexes attached to this plan include the following functions:

Annex A, Direction, Control, and Coordination

Annex B, Damage Assessment

Annex C, Communications and Warning

Annex D, Fire Services

Annex E, Mass Care, Emergency Assistance, Housing, and Human Services

Annex F, Public Health and Medical Services

Annex G, Public Information

Annex H, Public Safety

Annex I, Public Works

## ANNEX A

### DIRECTION, CONTROL, AND COORDINATION

The Direction, Control, and Coordination function is responsible for the activation, organization and operation of the local EOC, the facilitation of incident management, response, and recovery efforts, and coordination with the County Emergency Management Program.

Direction, Control, and Coordination officials will maintain liaison and coordinate emergency management and response activities with the Direction, Control and Coordination function at the county level. This annex relates to the following annex(es) in the (County EOP/EAG): (Applicable county annexes or ESFs: e.g., Direction and Control Annex, ESF#5 – Information & Planning)

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Responsible Agency: Executive Office

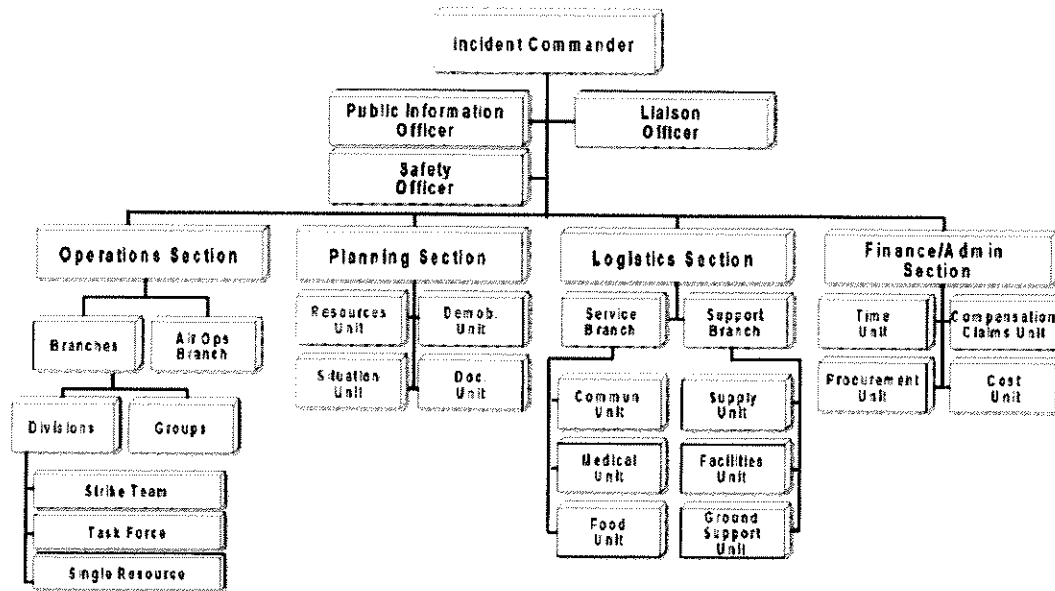
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#### Direction, Control, and Coordination Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another representative from the agency to staff the EOC and implement the plan.
	<b>EOC operations</b>
	Activate the EOC and ensure that appropriate staff is notified.
	Establish a system of coordination, such as ICS (see Figure 1), within the EOC. (Field operations at the ICP are required to utilize ICS.)
	Maintain administrative materials for the EOC, i.e., pencils, paper, maps, and status boards.
	Ensure copies of the Support EOP and EOC SOPs are available to EOC staff.
	Coordinate with law enforcement officials for EOC security.
	<b>Local authority</b>
	Direct and coordinate response activities in accordance with this plan, including prioritizing allocation of scarce resources.
	Relieve jurisdiction employees of normal duties and temporarily reassign them to emergency duties, and employ temporary workers, as necessary.
	Declare a local state of emergency.
	Issue directives as to travel restrictions on municipal roads.
	Recommend appropriate protective measures to ensure the health and safety of people and property.
	<b>Assistance to other agencies</b>
	Advise the County Emergency Management Coordinator of the situation and maintain liaison with the County Emergency Management Program.
	Establish communications with and provide support to the Incident Command Post (ICP).
	Provide frequent staff briefings and ensure all groups function as planned.
	Inform legislative body of measures taken.
	Review and authorize the release of information to the public through the Public Information Officer (PIO).
	<b>Logistics</b>
	Ensure all resources are made available for response.
	Formulate specific assistance requests to adjacent jurisdictions and the county.
	Activate MAA/MOUs and contracts with other jurisdictions and organizations.
	Provide aid to other communities as provided for in MAA/MOUs.
	Ensure staff maintains logs of actions taken and financial records.



**Figure 1. ICS Incident Management Structure**





## **DIRECTION, CONTROL, AND COORDINATION**

The following agency is responsible for this annex:

<b>AGENCY</b>	<b>TITLE OF CONTACT</b>
<b>City of Flint</b>	<b>Mayor Sheldon A. Neeley</b>

The line of succession for the CEO for representing the Direction, Control, and Coordination function during a response to an emergency or disaster situation is:

<b>TITLE</b>	<b>AGENCY</b>
<b>City Administrator, Clyde Edwards</b>	<b>City of Flint</b>

The line of succession for the Emergency Management Liaison for representing the Direction, Control, and Coordination function during a response to an emergency or disaster situation is:

<b>TITLE</b>	<b>AGENCY</b>
<b>Chief of Fire, Raymond Barton</b>	<b>City of Flint Fire Department</b>
<b>Deputy Fire Chief Carrie Edwards-Clemons</b>	<b>City of Flint Fire Department</b>
<b>On-Duty Battalion Chief</b>	<b>City of Flint Fire Department</b>

The CEO and Emergency Management Liaison are responsible for reporting or delegating an individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Direction, Control, and Coordination function.

<b>SIGNATURE OF CHIEF EXECUTIVE OFFICIAL</b>	<b>DATE</b>
<b>Mayor</b>	

<b>SIGNATURE OF EMERGENCY MANAGEMENT LIAISON</b>	<b>DATE</b>
<b>Fire Chief</b>	



## ANNEX B

### COMMUNICATIONS AND WARNING

The Communications and Warning function is responsible for alerting and notification of key officials, receiving and disseminating warning and critical emergency information to the public, and the establishment, maintenance, and coordination of communication protocols and links between the EOC and other incident facilities.

The Communications and Warning Official will maintain liaison and coordinate emergency management and response activities with the Communications and Warning functions at the county level. This annex relates to the following annex(es) in the (County EOP/EAG): (Applicable county annexes or ESFs; e.g., Communications Annex and Warning Annex, ESF#2 – Communications and ESF#15 – External Affairs)

---

Responsible Agency: (911 Dispatch Center, IT Department)

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#### Communications and Warning Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another representative from the agency to staff the EOC and implement the plan.
	<b>Communication links</b>
	Ensure lines of communication have been established between all agencies represented in the local EOC, their department offices and their staff at the incident site. Available channels for establishing communications includes <u>(communications channels, e.g. telephone, cell phone, radios, pagers, etc.)</u>
	Coordinate communications between municipal and county EOC. Available channels for establishing communications include <u>(communications channels, e.g. telephone, cell phone, radios, pagers, etc.)</u>
	Establish communications links with the adjacent communities and higher levels of government.
	Coordinate warning frequencies and procedures with adjacent communities and other government agencies.
	<b>Disaster warning and information</b>
	Activate public warning systems when instructed to do so by the CEO or Emergency Management Liaison. Warning methods include <u>(warning methods, e.g., sirens, door-to-door notification, reverse 911, etc.)</u>
	Ensure that warning messages received through the Law Enforcement Information Network (LEIN), National Warning System (NAWAS), Emergency Alert System (EAS), local weather spotters, or other verifiable means are issued in a timely manner.
	Determine which facilities are endangered by the incident and contact those facilities. Ensure they are contacted when protective actions are rescinded.
	Notify special locations (e.g., schools, hospitals, nursing homes, major industries, institutions, and places of public assembly).
	Ensure that public warning systems provide notification to residents with Access and Functional Needs, such as the elderly, hearing impaired, non-English speakers, individuals with mobility limitations, etc.
	<b>Official notification</b>
	Ensure that all necessary officials have been notified and/or updated about the incident.
	Notify neighboring jurisdictions of impending hazard or hazardous situations when instructed to do so by the Chief Executive Official or Emergency Management Liaison.



## COMMUNICATIONS AND WARNING

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
Genesee County 911	Director, Spring Tremaine

The line of succession for representing the Communications and Warning function during a response to an emergency or disaster situation is:

TITLE	AGENCY
Deputy Director, Tim Jones	Genesee County 911
Operations Manager, David Plumb	Genesee County 911

**The Genesee County 911 Director** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Communications and Warning function.

SIGNATURE OF COMMUNICATIONS AND WARNING OFFICIAL	DATE
Director	

## ANNEX C

### DAMAGE ASSESSMENT

The Damage Assessment (DA) function is concerned with the process of documenting damage from emergencies in the community. Information gathered may be used to determine the extent of damage and impact on the community resulting from an incident to justify future federal funding, declarations of emergency, and disaster proclamations. An accurate damage assessment is a necessary part of the recovery phase and determines qualification for state and federal disaster aid.

The Damage Assessment Official will maintain liaison and coordinate emergency management and response activities with the DA function at the county level. This annex relates to the following annex(es) in the **(County EOP/EAG): (Applicable county annexes or ESFs; e.g., Damage Assessment Annex, ESF#5 – Information & Planning and ESF#14 – Long-Term Community Recovery)**

---

Responsible Agency: **(Assessing Office, Building Department)**

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#### Damage Assessment Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another from the agency to staff the EOC and implement the plan.
	<b>Damage assessment</b>
	Maintain current list of DA field team members.
	Maintain damage assessment field team supplies for contingency purposes, i.e., MSP/EMSHD Pub 901 Michigan Damage Assessment Handbook, blank forms, flashlights, cameras, pencils, paper, maps, etc.
	Activate DA field teams.
	Collect both public and private damage assessment information.
	Record initial information on damages from first responders.
	Augment DA field teams, as the situation dictates.
	<b>Dissemination of DA information</b>
	Provide an initial DA to EOC staff.
	Provide and verify DA information to the CEO and, if necessary, assist in preparation of a local state of emergency declaration.
	Prominently display DA information in the EOC, including maps, situation updates and assessment data.
	Provide the PIO with current DA information for release to the public.
	Provide DA data to the Emergency Management Liaison. The Emergency Management Liaison will forward information to the County Emergency Management Program for submission in MI CIMS.
	<b>Logistics</b>
	Maintain a status list of requested resources.
	Compile and maintain a record of expenditures for personnel, equipment, supplies, etc.



## DAMAGE ASSESSMENT

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint	Stacy Kaake, Assessor

The line of succession for representing the DA function during a response to an emergency or disaster situation is:

TITLE	AGENCY
Deputy Assessor, Jacquetta Overton	City of Flint Assessment
Support Supervisor, Tracy Weiss	City of Flint Assessment

City of Flint Assessor is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the DA function.

SIGNATURE OF DAMAGE ASSESSMENT OFFICIAL	DATE



## ANNEX D

### FIRE SERVICES

The Fire Services function is concerned with detecting and suppressing wild land, rural, and urban fires and any of these that result from, or occur coincidentally with, an incident response.

The Fire Services Official will maintain liaison and coordinate emergency management and response activities with the Fire Services function at the county level. This annex relates to the following annex(es) in the **(County EOP/EAG): (Applicable county annexes or ESFs; e.g., Fire Annex, ESF#4 – Firefighting and ESF#9 – Search and Rescue, etc.)**

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Responsible Agency: **(City of Flint Fire Department)**

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#### Fire Services Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another representative from the agency to staff the EOC and implement the plan.
	<b>Response activities</b>
	Coordinate fire response and search and rescue activities with appropriate personnel at the County Emergency Management Program, including assistance to regional special teams such as Regional Response Teams, Michigan Urban Search and Rescue (MUSAR), bomb squads, etc.
	Respond to hazardous materials spills.
	Coordinate with the County EMC and the State of Michigan in the decontamination of affected citizens and emergency workers after exposure to CBRNE hazards.
	Assist in searching for bombs and explosive devices in connection with terrorism or weapons of mass destruction (WMD) events.
	<b>Assistance to other agencies</b>
	Advise EOC staff about fire and rescue activities.
	Provide communications and other logistical supplies, as needed.
	Assist with evacuations.
	Assist in damage assessment operations.
	Assist in warning the population. Loud speakers on fire vehicles or door-to-door warning may be utilized.
	Assist in salvage operations and debris clearance.

## FIRE SERVICES

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint Fire Department	Chief Raymond Barton

The line of succession for representing the Fire Services function during a response to an emergency or disaster situation is:

TITLE	AGENCY
On-Duty Battalion Chief	City of Flint Fire Department
Safety Training Officer, Christian Perkins	City of Flint Fire Department
Deputy Fire Chief, Carrie Edwards	City of Flint Fire Department

**Fire Chief Raymond Barton** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Fire Services Functions.

SIGNATURE OF FIRE SERVICES OFFICIAL	DATE
Chief	

## ANNEX E

### MASS CARE, EMERGENCY ASSISTANCE, HOUSING, AND HUMAN SERVICES

This function is concerned with issues related to the provision of mass care, emergency assistance, housing, and human services to disaster survivors, including those that require FNSS, throughout the prevention, preparedness, mitigation, response, and recovery phases of disasters and emergencies.

The Mass Care, Emergency Assistance, Housing, and Human Services Official will maintain liaison and coordinate emergency management and response activities with the Mass Care functions at the county level. This annex relates to the following annex(es) in the (County EOP/EAG): (Applicable county annexes or ESFs; e.g., Human Services Annex, ESF#2 – Communications and ESF#6 – Mass Care, Emergency Assistance, Housing, and Human Services)

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Responsible Agency: (City of Flint Fire Department EMS Recreation Department, Housing Office)

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#### Mass Care, Emergency Assistance, Housing, and Human Services Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another representative from the agency to staff the EOC and implement the plan.
	<b>Disaster-related needs</b>
	Coordinate activities of municipal departments that provide mass care and human services.
	Coordinate with the County Emergency Management Program, the American Red Cross (ARC) and other agencies to distribute food, water, and clothing, and meet other basic needs of disaster survivors and emergency responders.
	Coordinate to provide transportation for disaster survivors and emergency responders.
	Arrange for the provision of crisis counseling to disaster survivors and emergency responders.
	Coordinate procedures for the tracking of family members and reunification of families.
	Identify and account for personal property that may be lost during a disaster.
	Coordinate with the County EOC to establish procedures for the registration and management of volunteers and donations.
	Coordinate with agencies in the community that work with individuals with access and functional needs to ensure disaster related needs are met.
	<b>Protective action</b>
	Coordinate the provision of transportation for evacuation.
	Provide staff and resources to manage open shelters.
	Coordinate care for individuals at shelters and for those who have been sheltered-in-place.
	Determine whether shelters must be opened long or short-term.
	Provide guidance/policies for the care of household pets that are brought to shelters by evacuees (only service animals are allowed into ARC shelters).
	Pre-identified shelter locations include: <b><u>(shelter locations; information on pre-identified shelter locations should be available from the County Emergency Management Program or ARC)</u></b>

## MASS CARE, EMERGENCY ASSISTANCE, HOUSING, AND HUMAN SERVICES

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint Fire Department	Deputy Fire Chief, Carrie Edwards

The line of succession for representing the Mass Care, Emergency Assistance, Housing, and Human Services function during a response to an emergency or disaster situation is:

TITLE	AGENCY
On-Duty Battalion Chief	City of Flint Fire Department

City of Flint Fire Department is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Mass Care, Emergency Assistance, Housing, and Human Services function.

SIGNATURE OF MASS CARE, EMERGENCY ASSISTANCE, HOUSING, AND HUMAN SERVICES OFFICIAL	DATE
Deputy Fire Chief	

## ANNEX F

### PUBLIC HEALTH AND MEDICAL SERVICES

The Public Health and Medical Services function is responsible for assessing public health and medical needs, health surveillance, and provision of medical care personnel, supplies and equipment.

The Public Health and Medical Services Official will maintain liaison and coordinate emergency management and response activities with the Public Health and Medical Services function at the county level. This annex relates to the following annex(es) in the (County EOP/EAG): (Applicable county annexes or ESFs; e.g., Emergency Medical Services Annex and Public Health Annex, ESF#8 – Public Health and Medical Services)

---

Responsible Agency: (City of Flint Manager of Public Health)

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#### Public Health and Medical Services Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another representative from the agency to staff the EOC and implement the plan.
	<b>Patient care</b>
	Coordinate with medical providers and shelter managers to staff medical personnel at shelters.
	Identify the transportation resources and personnel needs to transport disaster survivors to temporary care centers.
	Ensure identification and notification of disaster survivors and emergency responders in need of crisis counseling and/or debriefing.
	Coordinate the monitoring of disaster survivors and emergency responders for exposure to chemical, radiological, or biological contaminants.
	<b>Public health</b>
	If necessary, identify a site for a temporary morgue. NOTE: The medical examiner is responsible for identifying the deceased. Law enforcement and EMS may provide additional support in collecting and transporting.
	Assist with animal and pet control and support the county Animal Control Unit in the quarantine and disposal of diseased animals.



## PUBLIC HEALTH AND MEDICAL SERVICES

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint Public Health Office	Manager of Public Health , Qiana Towns-Williams

The line of succession for representing the Public Health and Medical Services function during a response to an emergency or disaster situation is:

TITLE	AGENCY
Latrese Brown	City of Flint Public Health Office

**Manager of Public Health** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Public Health and Medical Services function.

SIGNATURE OF HEALTH AND MEDICAL OFFICIAL	DATE



## ANNEX G

### PUBLIC INFORMATION

The Public Information function ensures accurate, coordinated, timely, and accessible information is disseminated to governments, media, the general public, and the private sector throughout the prevention, preparedness, mitigation, response, and recovery phases of disasters and emergencies.

The Public Information Official will maintain liaison and coordinate emergency management and response activities with the Public Information function at the county level. This annex relates to the following annex(es) in the **(County EOP/EAG): (Applicable county annexes or ESFs; e.g., Public Information Annex, ESF#15 – External Affairs)**

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Responsible Agency: **(Director of Communications)**

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#### Public Information Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another from the agency to staff the EOC and implement the plan.
	<b>Pre-disaster public education</b>
	Assist the Emergency Management Liaison in developing educational materials on the hazards facing the community and explaining what people can do to protect themselves to recover from incidents.
	Ensure that written materials are developed for non-English speaking individuals or others who require FNSS.
	<b>Disaster warning and information</b>
	Develop and release updated EAS messages based on incoming information.
	Document which EAS messages have been delivered over radio and television.
	Ensure that accurate information is disseminated describing such items as the locations of shelters, missing persons information hotline, volunteer hotline, rumor control hotline, etc.
	Distribute prepared public educational materials.
	<b>Media coordination</b>
	Establish and maintain contact with the EOC and/or the ICP.
	Prepare press releases and ensure that all press releases and official information is reviewed by <b>Chief Executive Official &amp; City Administrator</b> .
	Verify that information is accurate before releasing it to the media.
	Schedule media briefings.
	Establish a Public Information Center as the central point from which municipal news releases are issued at <b>1101 S. Saginaw Street, Mayor's Office</b> .
	Assist the county in establishing a Joint Information Center (JIC; the JIC can be used by agency representatives for releasing information to the news media).
	Coordinate public information activities with the County PIO and the JIC.
	Schedule interviews between the CEO and media agencies.
	Monitor all forms of media, both traditional and social, for rumors, and address rumors as soon as possible



## PUBLIC INFORMATION

The following agency is responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint	Marketing Coordinator, Melissa Brown

The line of succession for representing the Public Information function during a response to an emergency or disaster situation is:

TITLE	AGENCY

**Melissa Brown** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Public Information function.

SIGNATURE OF PUBLIC INFORMATION OFFICIAL	DATE

## ANNEX H

### PUBLIC SAFETY

The Public Safety function is concerned to ensuring the safety of all citizens, maintaining law and order, protecting public and private property and providing protection for essential industries, supplies and facilities.

The Public Safety Official will maintain liaison and coordinate emergency management and response activities with the Public Safety function at the county level. This annex relates to the following annex(es) in the **(County EOP/EAG): (Applicable county annexes or ESFs; e.g., Law Enforcement Annex, ESF#13 – Public Safety and Security)**

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Responsible Agency: **(Flint Police Department)**

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#### Public Safety Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another from the agency to staff the EOC and implement the plan.
	<b>Response activities</b>
	Provide security and access control at critical facilities and incident sites.
	Implement any curfews ordered by the governor or CEO.
	Enforce evacuation orders and assist in evacuations.
	Ensure prisons and jails are notified of potential threat and determine whether proper safety and security precautions are being taken.
	Implement urban search and rescue capabilities, including animals.
	Investigate incident and provide intelligence information to county, state and federal officials.
	<b>Transportation</b>
	Secure unusable roads. (Use Fire Services and Public Works for support, if necessary).
	Identify routes that need barricades and signs. Request necessary assistance from Public Works.
	Ensure vehicles on evacuation routes are removed. If necessary, request that Public Works agencies move vehicles off the road. Maintain record of where vehicles are being taken.
	Coordinate with the Road Commission or Public Works in rerouting traffic and putting the appropriate signs in place.
	<b>Assistance to other agencies</b>
	Assist Warning function in warning the public, when necessary.
	Assist the medical examiner with mortuary services.
	Assist families isolated by the effects of the disaster.



## PUBLIC SAFETY

The following agencies are responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint Police Department	Chief Terence Green

The line of succession for representing the Public Safety function during a response to an emergency or disaster situation is:

TITLE	AGENCY
Deputy Chief, Jeff Antcliff	City of Flint Police Department
Captain Collin Birnie	City of Flint Police Department

**Chief Phil Hart** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Public Safety function.

SIGNATURE OF PUBLIC SAFETY OFFICIAL	DATE

## ANNEX I

### PUBLIC WORKS

The Public Works function is responsible for conducting pre- and post-incident assessments, ensuring critical services are met through existing contracts, providing technical assistance and engineering expertise and construction management, providing emergency repair of damaged public infrastructure and critical facilities, and the clearing of debris from public roads.

The Public Works Official will maintain liaison and coordinate emergency management and response activities with the Public Works function at the county level. This annex relates to the following annex(es) in the **(County EOP/EAG): (Applicable county annexes or ESFs; e.g., Public Works Annex, ESF#1 – Transportation, ESF#3 – Public Works and Engineering and ESF#12 – Energy)**

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Responsible Agency: **(Department of Public Works)**

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#### Public Works Checklist

	Report to the EOC, when activated, for scheduled exercises and disasters, or delegate another from the agency to staff the EOC and implement the plan
	<b>Response activities</b>
	Coordinate debris removal activities.
	Coordinate activities designed to control the flow of floodwater.
	<b>Damage assessment</b>
	Provide engineering expertise to inspect public structures and determine if they are safe to use.
	Provide DA information for roads, bridges, buildings, infrastructure, etc. to DA function.
	<b>Transportation</b>
	Provide barricades and signs for road closures and boundary identification (to include activating MAA/MOUs if additional barricades are needed).
	Provide technical expertise in road weight limits, road capacity, etc., to determine whether evacuation routes are adequate for traffic flow.
	Notify law enforcement of the location(s) of disabled vehicles.
	Contact appropriate Michigan Department of Transportation (MDOT) and county transportation officials to request travel restrictions on state and county roads, if necessary.
	<b>Assistance to other agencies</b>
	Assist in identifying access control areas.
	Assist with urban search and rescue activities, if necessary.
	Maintain contact with local utilities to determine the extent and cause of damage and outages. Report this information and restoration schedules to EOC staff.
	Coordinate with utility companies in the restoration of essential services.
	<b>Logistics</b>
	Provide vehicles and personnel to transport essential goods, such as food and medical supplies, when directed by the EOC staff.
	In conjunction with public health, help identify sources of potable water.
	Assist in identifying and obtaining the appropriate construction equipment to support disaster response and recovery operations.
	Provide emergency generators and lighting.



## PUBLIC WORKS

The following agencies are responsible for this annex:

AGENCY	TITLE OF CONTACT
City of Flint	Director of Public Works, Michael Brown

The line of succession for representing the Public Works function during a response to an emergency or disaster situation is:

TITLE	AGENCY
John Daly, Director of the Division of Transportation 810.877.1913	City of Flint, Transportation Division
Paul Simpson, Foreman 810.397.7247	City of Flint, Water Service Center
Mike Beckley 810.577.8276	City of Flint, Water Plant
John Florshinger 810.241.5114	City of Flint, Water Pollution Control
Lee Osborne 810.223.7900	City of Flint Facilities Maintenance

**Michael Brown** is responsible for reporting or delegating another individual from their agency to report to the EOC during scheduled exercises or emergencies to coordinate and represent the Public Works function.

SIGNATURE OF PUBLIC WORKS OFFICIAL	DATE



RESOLUTION NO: \_\_\_\_\_

210377

PRESENTED: \_\_\_\_\_

AUG - 4 2021

ADOPTED: \_\_\_\_\_

**JOINT RESOLUTION OF THE MAYOR AND THE FLINT CITY COUNCIL  
OBJECTING TO THE INSTALLATION AND OPERATION OF AJAX  
MATERIALS CORPORATION NEW HOT ASPHALT PLANT BECAUSE OF ITS  
POTENTIAL TO NEGATIVELY IMPACT CITY OF FLINT NEIGHBORHOODS,  
RESIDENTS AND OTHER BUSINESSES**

**BY THE MAYOR AND THE CITY COUNCIL:**

**WHEREAS**, on July 1, 2021, the Michigan Department of Environment, Great Lakes, and Energy, sent the City of Flint an interested party letter relative to Ajax Materials Corporation ("Ajax"); and

**WHEREAS**, Ajax made application to EGLE for a permit to install (PTI) for the proposed installation and operation of the new hot mix asphalt plant. The plant is proposed to be located at 5088 Energy Drive in Flint, Michigan; and

**WHEREAS**, the law requires EGLE to allow the public to comment on the application made by Ajax. Comments may be submitted to EGLE from July 1 until August 16, 2021 and a virtual informational meeting and public hearing was held on August 3, 2021; and

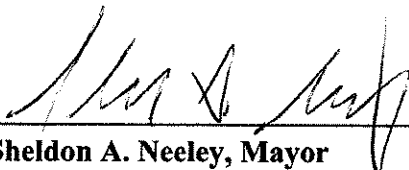
**WHEREAS**, according to Health FAQ, Environmental Dangers of Asphalt, "One of the most common human exposures to asphalt is by inhalation. Throat and eye irritation, skin rash, fatigue, headache and cough are some of the acute, or immediate, effects of breathing in asphalt fumes. Chronic exposure of inhaled asphalt fumes may lead to lung or stomach cancer. Prolonged exposure of fumes to the skin may cause a pigment change made more noticeable by exposure to sunlight. Research conducted by the National Institute for Occupational Safety and Health shows that products containing asphalt are carcinogenic to laboratory animals. The organization therefore urges humans to limit their exposure to asphalt.

**WHEREAS**, “An EPA assessment on hot mix asphalt facilities reveals that these plants emit 770-2,000 hazardous air pollutants (HAPs) each year. HAPs, also called toxic air pollutants or air toxics, include PAHs. Asphalt processing and roofing facilities may be responsible for some air pollutants such as hexane, phenol and formaldehyde. According to one of two studies conducted by the Blue Ridge Environmental Defense League, property value for residential homes near asphalt plants have reported losses of up to 56 percent. Of those residents, 45 percent reported via survey that they experienced deteriorating health conditions after the asphalt plant opened. Health conditions reported include high blood pressure, sinus problems, shortness of breath and headaches.”<sup>1</sup>

**WHEREAS**, the Mayor and the City Councilmembers stands with the residents of Flint to fulfill its pledge in accordance with the City of Flint Declaration of Rights to assure in pertinent part residents and businesses a clean and safe environment, with clean air and a sanitary city.

**THEREFORE BE IT RESOLVED** that the Mayor and the Flint City Council do all things necessary submit their comments to EGLE no later than August 16, 2021 to object to the Permit to Install Application APP-2021-0019, which is a request from Ajax Materials Corporation, 5088 Energy Drive, Flint, Michigan, to install and operate a new hot asphalt plant, to prevent neighborhoods and residents and other businesses from being negatively impacted.

**FOR THE CITY OF FLINT:**

  
\_\_\_\_\_  
**Sheldon A. Neeley, Mayor**

**APPROVED BY CITY COUNCIL:**

\_\_\_\_\_  
**Kate Fields, City Council President**

**APPROVED AS TO FORM:**

\_\_\_\_\_  
**Angela Wheeler, Chief Legal Officer**

<sup>1</sup> <https://health-faq.com/health-safety/environmental-dangers-of-asphalt/>





## CITY OF FLINT

### RESOLUTION STAFF REVIEW FORM

**TODAY'S DATE:** 07/29/2021

**BID/PROPOSAL#** NA

**AGENDA ITEM TITLE:** JOINT RESOLUTION OF THE MAYOR AND THE FLINT CITY COUNCIL OBJECTING TO THE INSTALLATION AND OPERATION OF AJAX MATERIALS CORPORATION NEW HOT ASPHALT PLANT BECAUSE OF ITS POTENTIAL TO NEGATIVELY IMPACT CITY OF FLINT NEIGHBORHOODS, RESIDENTS AND OTHER BUSINESSES

**PREPARED BY** Vicky Cooper, *Legal Department*

**VENDOR NAME:** N/A

**BACKGROUND/SUMMARY OF PROPOSED ACTION:**

On July 1, 2021, the Michigan Department of Environment, Great Lakes, and Energy, sent the City of Flint an interested party letter relative to Ajax Materials Corporation ("Ajax"); and Ajax made application to EGLE for a permit to install (PTI) for the proposed installation and operation of the new hot mix asphalt plant. The plant is proposed to be located at 5088 Energy Drive in Flint, Michigan. The law requires EGLE to allow the public to comment on the application made by Ajax. Comments may be submitted to EGLE from July 1 until August 16, 2021 and a virtual informational meeting and public hearing was held on August 3, 2021. WHEREAS, according to Health FAQ, Environmental Dangers of Asphalt, "One of the most common human exposures to asphalt is by inhalation. Throat and eye irritation, skin rash, fatigue, headache and cough are some of the acute, or immediate, effects of breathing in asphalt fumes. Chronic exposure of inhaled asphalt fumes may lead to lung or stomach cancer. Prolonged exposure of fumes to the skin may cause a pigment change made more noticeable by exposure to sunlight. Research conducted by the National Institute for Occupational Safety and Health shows that products containing asphalt are carcinogenic to laboratory animals. The organization therefore urges humans to limit their exposure to asphalt.

"An EPA assessment on hot mix asphalt facilities reveals that these plants emit 770-2,000 hazardous air pollutants (HAPs) each year. HAPs, also called toxic air pollutants or air toxics, include PAHs. Asphalt processing and roofing facilities may be responsible for some air pollutants such as hexane, phenol and formaldehyde. According to one of two studies conducted by the Blue Ridge Environmental Defense League, property value for residential homes near asphalt plants have reported losses of up to 56 percent. Of those residents, 45 percent reported via survey that they experienced deteriorating health conditions after the asphalt plant opened. Health conditions reported include high blood pressure, sinus problems, shortness of breath and headaches."

The Mayor and the City Councilmembers stands with the residents of Flint to fulfill its pledge in accordance with the City of Flint Declaration of Rights to assure in pertinent part residents and businesses a clean and safe environment, with clean air and a sanitary city.





## CITY OF FLINT

STAFF RECOMMENDATION: (PLEASE SELECT): ☒ APPROVED ☐ NOT APPROVED

DEPARTMENT HEAD SIGNATURE: \_\_\_\_\_

(PLEASE TYPE NAME, TITLE)



RESOLUTION NO.: 210367

PRESENTED: AUG - 4 2021

ADOPTED: \_\_\_\_\_

(Proposal #21000592)

BY THE CITY ADMINISTRATOR:

**RESOLUTION TO PRIORITY WASTE LLC FOR WASTE COLLECTION SERVICES**

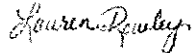
The Department of Purchases & Supplies solicited a proposal for waste collection services for the period ending September 30, 2024 as requested by the Department of Public Works/Transportation Division; and

Priority Waste LLC, 42822 Garfield Rd., Clinton Township, Michigan was the lowest responsive bidder from three bids received for said services that can meet the time restraints. Funding for said services will come from the following account:

226-528.201-801.000	Rubbish Collection Fund	\$19,726,747.20
---------------------	-------------------------	-----------------


**IT IS RESOLVED**, that the Proper City Officials, upon City Council's approval, are hereby authorized to enter into a contract with Priority Waste LLC for waste collection services for the period ending June 30, 2024 with an option to extend the contract for an additional two years, in an amount not to exceed \$19,726,747.20. (\$4,785,547.50 FY22, \$6,525,840.15 pending adoption of the FY23 budget, \$6,722,407.80 pending adoption of the FY24 budget, \$1,692,951.75 pending adoption of the FY25 budget)

APPROVED PURCHASING DEPT:



Lauren Rowley  
Purchasing Manager

APPROVED AS TO FINANCE:

  
Sherbi Prayer  
Chief Finance Officer

APPROVED AS TO FORM:

  
Angela Wheeler: Jul 30, 2021 09:27 EDT

Angela Wheeler, Chief Legal Officer

  
Clyde Edwards, City Administrator

CITY COUNCIL:

Kate Fields, Council President

## RESOLUTION STAFF REVIEW FORM

**TODAY'S DATE:** July 29, 2021

**BID/PROPOSAL#** Proposal 21-592

**AGENDA ITEM TITLE:** Resolution for waste collection services

**PREPARED BY** Michael Brown, Director of Public Works

**VENDOR NAME:** Priority Waste

### BACKGROUND/SUMMARY OF PROPOSED ACTION:

The current waste services contract ends on September 30, 2021. Three bids were received by the Purchasing Department and all three were reviewed and interviewed by a committee. After interviewing the companies, Priority Waste Services was the only company that would be able to meet the starting deadline of October 1, 2021 and would be able to meet all of the qualifications set by the City of Flint in the opinion of the committee.

**FINANCIAL IMPLICATIONS:** There is money in the accounts listed below.

**BUDGETED EXPENDITURE?** YES ☒ NO ☐ IF NO, PLEASE EXPLAIN:

Dept.	Name of Account	Account Number	Grant Code	Amount
226	Rubbish Collection Fund	528.201-801.000		\$4,785,547.50
FY22 GRAND TOTAL				\$4,785,547.50

**PRE-ENCUMBERED?** YES ☒ NO ☐ REQUISITION NO: 220004851

**ACCOUNTING APPROVAL:** Jennifer Ryan Date: \_\_\_\_\_

**WILL YOUR DEPARTMENT NEED A CONTRACT?** YES ☒ NO ☐

(If yes, please indicate how many years for the contract) 3 YEARS

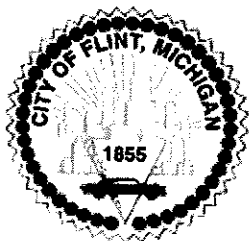
**OTHER IMPLICATIONS (i.e., collective bargaining):** None

**STAFF RECOMMENDATION: (PLEASE SELECT):** ☒ APPROVED ☐ NOT APPROVED

**DEPARTMENT HEAD SIGNATURE:**

Michael J Brown

Michael J. Brown, Director of Public Works



# City of Flint

## Department of Finance

### Division of Purchases & Supplies

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Sheldon A. Neeley

July 12, 2021

**TO:** Michael Brown  
DPW Director

**FROM:** Lauren Rowley  
Purchasing Manager

**SUBJECT:** SEALED BIDS

Attached are three (3) bids that were received for **PROPOSAL #21000592 (REBID) – WASTE COLLECTION SERVICES FOR CITY OF FLINT – (3) YEARS**. Enclosed are copies for your file. **Bid Due Date: 7/12/21. Enclosed is a spreadsheet.**

Your staff review and recommendation form is needed as soon as possible. **Please use the new fillable form.** This form is to be used for your staff review.

A staff review must be completed for **ALL Bids/Proposals**. Please let me know if you need a copy of the fillable form.

**Please note:** If your project is being funded by any grants issued by the federal government, you must go to:  
<https://www.dol.gov/ofccp/regs/compliance/preaward/debarlst.htm> to ensure that the selected vendor has not been debarred.

**PLEASE NOTE:**

Results may be viewed next business day online **EXCEPT** when a bid is under review. The bidders/public will only see the names of the bidders that submitted a bid, not their cost. This will protect the bidders cost in case there is a re-bid.

**If you have any questions, please feel free to give me a call or send an email.**

  
Signature



# City of Flint

## Department of Finance Division of Purchases & Supplies

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Sheldon A. Neeley

Today's Date:

Please complete the following form if you decide to rebid:

**Proposal #**

**DETAILED REASON FOR WANTING TO REBID:**

**Authorized Signature and Title:**

**Date Signed**

.....  
**PURCHASING USE ONLY**



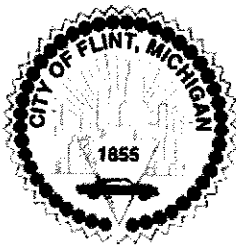
SEALED PROPOSALS RECEIVED IN THE DIVISION OF PURCHASES & SUPPLIES  
**For Waste Collection Services for City of Flint – (3) Years**  
 Proposal# 21000592 (REBID)  
 Approximate Annual Quantities – Not Guaranteed  
 Furnish as requested for the period 7/1/21 – 6/30/24

**Bidder# 1: Green for Life Environmental USA, Inc. (GFL)**  
**Southfield, MI**

**COST ANALYSIS FORMS**  
**Three Year Contract Pricing with extension options**

Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
Collection of solid waste only (once per week).	\$11.32 Month – per unit	\$11.60 Month – per unit	\$11.89 Month – per unit	\$11.89 Month – per unit	\$11.89 Month – per unit
Collection of recyclable materials based on vendor's proposed program as submit with RFP (once per week)	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit
Collection of recyclable materials based on vendor's proposed program as submit with RFP (Bi-weekly service)	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit
Bulk/Litter abatement (e.g. excessive litter and large items at curbside)	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit	\$ INC – per unit

**A SPECIAL NOTE FROM THE PURCHASING DIVISION**  
*Bid results posted are before evaluation team review and award recommendation.*

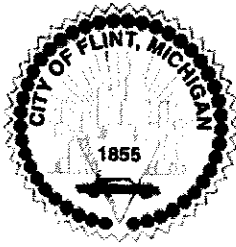


### COST ANALYSIS FORMS (CONTINUED)

Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
City Containers (City has approximately 20 dumpsters for solid waste at no additional cost) - Itemization	\$ INC — per container	\$ INC — per container	\$ INC — per container	\$ INC — per container	\$ INC — per container
City Containers (City has approximately 10 dumpsters for recycling at no additional cost) - Itemization	\$ INC — per container	\$ INC — per container	\$ INC — per container	\$ INC — per container	\$ INC — per container
Price of roll off containers for Special Programs (pricing should be on 20 & 40)	\$275.00	\$282.00	\$289.00	\$289.00	\$289.00
	— per 20 YD container	— per 20 YD container	— per 20 YD container	— per 20 YD container	— per 20 YD container
	\$275.00 — per 40 YD container	\$282.00 — per 40 YD container	\$289.00 — per 40 YD container	\$289.00 — per 40 YD container	\$289.00 — per 40 YD container
Price of roll off containers for Blight Services (pricing should be on 20 & 40)	\$275.00	\$282.00	\$289.00	\$289.00	\$289.00
	— per 20 YD container	— per 20 YD container	— per 20 YD container	— per 20 YD container	— per 20 YD container
	\$275.00 — per 40 YD container	\$282.00 — per 40 YD container	\$289.00 — per 40 YD container	\$289.00 — per 40 YD container	\$289.00 — per 40 YD container
Other services (please specify)	N/B	N/B	N/B	N/B	N/B
<b>Total Monthly Cost</b> (The amount to be billed to the City of Flint)	\$11.32 per unit	\$11.60 per unit	\$11.89 per unit	\$11.89 per unit	\$11.89 per unit
<b>Total Annual Cost</b> (The amount to be billed to the City of Flint)	\$135.84 per unit/year	\$139.20 per unit/year	\$142.68 per unit/year	\$142.68 per unit/year	\$142.68 per unit/year

#### A SPECIAL NOTE FROM THE PURCHASING DIVISION

*Bid results posted are before evaluation team review and award recommendation.*



**Bidder# 2: Priority Waste, LLC**  
**Clinton Township, MI**

**COST ANALYSIS FORMS**  
**Three Year Contract Pricing with extension options**

Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
Collection of solid waste only (once per week).	\$15.50 Per Month — per unit	\$15.97 Per Month — per unit	\$16.45 Per Month — per unit	\$16.94 Per Month — per unit	\$17.45 Per Month — per unit
Collection of recyclable materials based on vendor's proposed program as submit with RFP (once per week)	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit
Collection of recyclable materials based on vendor's proposed program as submit with RFP (Bi-weekly service)	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit	Included in collection of solid waste \$ _____ — per unit
Bulk/Litter abatement (e.g. excessive litter and large items at curbside)	\$ * — per unit	\$ * — per unit	\$ * — per unit	\$ * — per unit	\$ * — per unit

\*Priority Waste will accept up to 3 bulk/large items at the curb each week. If the bulk/large items exceed the 3 permitted, the load will be rejected at the curb and require a special pick up ordered by the resident.

**A SPECIAL NOTE FROM THE PURCHASING DIVISION**  
*Bid results posted are before evaluation team review and award recommendation.*

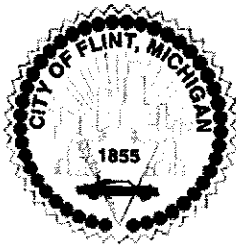


**COST ANALYSIS FORMS (CONTINUED)**

Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
City Containers (City has approximately 20 dumpsters for solid waste at no additional cost) - Itemization	\$ 0 per container	\$ 0 per container	\$ 0 per container	\$ 0 per container	\$ 0 per container
City Containers (City has approximately 10 dumpsters for recycling at no additional cost) - Itemization	\$ 0 per container	\$ 0 per container	\$ 0 per container	\$ 0 per container	\$ 0 per container
Price of roll off containers for Special Programs (pricing should be on 20 & 40)	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00
	per 40 YD container	per 40 YD container	per 40 YD container	per 40 YD container	per 40 YD container
Price of roll off containers for Blight Services (pricing should be on 20 & 40)	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00	\$300.00 per 20 YD container \$400.00
	per 40 YD container	per 40 YD container	per 40 YD container	per 40 YD container	per 40 YD container
Other services (please specify)					
<b>Total Monthly Cost (The amount to be billed to the City of Flint)</b>	\$531,727.50	\$547,850.85	\$564,317.25	\$581,126.70	\$598,622.25
<b>Total Annual Cost (The amount to be billed to the City of Flint)</b>	\$6,380,730	\$6,574,210.20	\$6,771,807	\$6,973,520.40	\$7,183,467

**A SPECIAL NOTE FROM THE PURCHASING DIVISION**

*Bid results posted are before evaluation team review and award recommendation.*



**Bidder# 3: Waste Management of Michigan, Inc.  
Lennon, MI**

**COST ANALYSIS FORMS**  
**Three Year Contract Pricing with extension options**

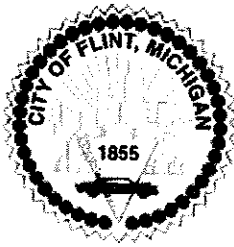
Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
Collection of solid waste only (once per week).	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit
SCENARIO 1* Collection of recyclable materials based on vendor's proposed program as submit with RFP (once per week)	\$ 16.25 per unit	\$ 16.90 per unit	\$ 17.57 per unit	\$ 18.28 per unit	\$ 19.01 per unit
*Bundled rates for Scenario 1 include: weekly carted solid waste and recycling, weekly bulk/litter abatement, commercial containers and roll offs sized and scheduled as specified on pages 51 and 75 of this bid response, all included in the per unit recycling prices above.					
SCENARIO 2** Collection of recyclable materials based on vendor's proposed program as submit with RFP (Bi-weekly service)	\$ 14.50 per unit	\$ 15.08 per unit	\$ 15.68 per unit	\$ 16.31 per unit	\$ 16.96 per unit
**Bundled rates for Scenario 2 include: weekly carted solid waste, every other week carted recycling, weekly bulk/litter abatement, commercial containers and roll offs sized and scheduled as specified on pages 51 and 75 of this bid response, are all included in the per unit recycling pricing above.					
Bulk/Litter abatement (e.g. excessive litter and large items at curbside)	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit	\$ _____ per unit

WM's Alternate Proposal, Scenario 3\*\*\*, includes bundled pricing for: Carted weekly solid waste; carted every other week recycling; weekly, unlimited, compliant yard waste pick up (in season); weekly bulk (2 items per house/week); commercial containers and roll offs sized and scheduled as specified on pages 51 and 75 of this bid response, and dump passes for residents. Note that services will begin January 1, 2022.

SCENARIO 3***	\$15.00	\$15.60	\$16.22	\$16.87	\$17.54
	SCENARIO 1*	SCENARIO 2**	SCENARIO 3***		
<b>Total Monthly Cost</b> (The amount to be billed to the City of Flint)	\$557,456.25 / mo.	\$497,422.50 / mo.	\$514,575.00 / mo.		
<b>Total Annual Cost</b> (The amount to be billed to the City of Flint)	\$6,689,475.00 / yr.	\$5,969,070.00 / yr.	\$6,174,900.00 / yr.		

**A SPECIAL NOTE FROM THE PURCHASING DIVISION**

*Bid results posted are before evaluation team review and award recommendation.*



### COST ANALYSIS FORMS (CONTINUED)

Description of Service	Year 1	Year 2	Year 3	EXTENSION Year 1	EXTENSION Year 2
City Containers (City has approximately 20 dumpsters for solid waste at no additional cost) - Itemization	\$_____ per container	\$_____ per container	\$_____ per container	\$_____ per container	\$_____ per container
City Containers (City has approximately 10 dumpsters for recycling at no additional cost) - Itemization	\$_____ per container	\$_____ per container	\$_____ per container	\$_____ per container	\$_____ per container
Price of roll off containers for Special Programs (pricing should be on 20 & 40)	\$575.00 per 20 YD container \$ N/A per 40 YD container	\$598.00 per 20 YD container \$ N/A per 40 YD container	\$622.00 per 20 YD container \$ N/A per 40 YD container	\$647.00 per 20 YD container \$ N/A per 40 YD container	\$673.00 per 20 YD container \$ N/A per 40 YD container
Price per haul					
Price of roll off containers for Blight Services (pricing should be on 20 & 40)	\$575.00 per 20 YD container \$ N/A per 40 YD container	\$598.00 per 20 YD container \$ N/A per 40 YD container	\$622.00 per 20 YD container \$ N/A per 40 YD container	\$647.00 per 20 YD container \$ N/A per 40 YD container	\$673.00 per 20 YD container \$ N/A per 40 YD container
Price per haul					
Other services (please specify)	N/B	N/B	N/B	N/B	N/B

The above pricing for per haul services is not included in the scenarios below. 40 yard roll offs are not offered due to weight restrictions.

	SCENARIO 1*	SCENARIO 2**	SCENARIO 3***
<b>Total Monthly Cost</b>			
<i>(The amount to be billed to the City of Flint)</i>	\$557,456.25 / mo.	\$497,422.50 / mo.	\$514,575.00 / mo.
<b>Total Annual Cost</b>			
<i>(The amount to be billed to the City of Flint)</i>	\$6,689,475.00 / yr.	\$5,969,070.00 / yr.	\$6,174,900.00 / yr.

#### A SPECIAL NOTE FROM THE PURCHASING DIVISION

*Bid results posted are before evaluation team review and award recommendation.*



**Bidder# 4: Tri-County Refuse Service, Inc. dba Republic Services of Flint  
Flint, MI  
No Bid**

**A SPECIAL NOTE FROM THE PURCHASING DIVISION**  
*Bid results posted are before evaluation team review and award recommendation.*



RESOLUTION NO.:

210380

PRESENTED:

AUG - 4 2021

ADOPTED:

BY THE CITY ADMINISTRATOR:

**RESOLUTION AUTHORIZING APPROPRIATE CITY OFFICIALS TO DO ALL THINGS  
NECESSARY TO PROCESS A BUDGET AMENDMENT TO TRANSFER FUNDS WITHIN THE  
DPW - TRANSPORTATION DIVISION FOR PROFESSIONAL SERVICES**

To maintain a balance departmental budget, it is necessary that appropriated funding be moved within the Department of Public Works, Transportation Division budget in the amount of \$715,555.00 to cover Rubbish Collection Fund (226) Professional Services into the following account numbers:

226-528.201-801.000	Professional Services	\$715,555.00
---------------------	-----------------------	--------------

In accordance with Budget Ordinance #3856 adopted 1-25-15, budget amendments in excess of \$25,000 shall be submitted to City Council for its approval;

**IT IS RESOLVED**, that the appropriate city officials are hereby authorized to do all things necessary to amend the 2021-2022 budget of the City of Flint to reflect the changes requested above to the City's DPW - Rubbish Collection Fund (226) for a total change of \$715,555.00.

APPROVED AS TO FORM:

  
Angela Wheeler (Aug 3, 2021 11:14 EDT)

Angela Wheeler, Chief Legal Officer

  
Clyde Edwards, City Administrator

APPROVED AS TO FINANCE:

  
Shelbi Frayer (Aug 3, 2021 12:22 EDT)

Shelbi Frayer, Chief Finance Officer

CITY COUNCIL:

Kate Fields, Council President



## CITY OF FLINT

### RESOLUTION STAFF REVIEW FORM

TODAY'S DATE: 07/30/2021

BID/PROPOSAL# 00000

AGENDA ITEM TITLE:

PREPARED BY: Kirstie S. Troup, Department of Transportation

VENDOR NAME:

**BACKGROUND/SUMMARY OF PROPOSED ACTION:**

Budget Amendment in order to request additional funding for all Waste Services accounts appropriately in order to fund all necessary requisitions in the P.O. System to complete contractual work agreements for Residential Waste Services contract within the Waste Services Division.

**FINANCIAL IMPLICATIONS:**

BUDGETED EXPENDITURE? YES ☒ NO ☐ IF NO, PLEASE EXPLAIN:

Dept.	Name of Account	Account Number	Grant Code	Amount
226	Professional Services	528.201-801.000	N/A	715,555
FY21/22 GRAND TOTAL				\$715,555

PRE-ENCUMBERED? YES ☐ NO ☐ REQUISITION NO: 0000

ACCOUNTING APPROVAL: Kirstie S. Troup Date: 07/30/21

OTHER IMPLICATIONS (i.e., collective bargaining): None

STAFF RECOMMENDATION: (PLEASE SELECT): ☒ APPROVED ☐ NOT APPROVED

DEPARTMENT HEAD SIGNATURE: John H. Daly, III  
(John H. Daly, III, Director of Transportation)



RESOLUTION NO.:

**210313**

PRESENTED:

**JUN 28 2021**

ADOPTED:

**RESOLUTION RECOMMENDING THE APPOINTMENT  
OF MILDRED SILVA ZUCCARO  
TO THE HURLEY HOSPITAL BOARD OF MANAGERS**

**BY THE MAYOR:**

**WHEREAS**, Rev. Daniel S. Scheid's term on the Hurley Board of Managers expires April 30, 2022; and

**WHEREAS**, Rev. Scheid is unable to complete his appointed term and has resigned from the board; and

**WHEREAS**, Mayor Sheldon A. Neeley recommends the appointment of Mildred Silva Zuccaro of Flint to replace Rev. Scheid.

**THEREFORE BE IT RESOLVED** that the Flint City Council approves the appointment of Mildred Silva Zuccaro to serve the remainder of a five year term on the Hurley Board of Managers, commencing June 29, 2021 and expiring April 30, 2022.

APPROVED AS TO FORM:

FOR THE CITY OF FLINT:

Angela Wheeler, Chief Legal Officer

Mayor Sheldon A. Neeley

APPROVED BY THE CITY COUNCIL:

\_\_\_\_\_  
City Council President

# MILDRED SILVA ZUCCARO

810.280.5154 | Flint, MI | mildredsilvazuccaro@gmail.com

Greetings Board Managers of Hurley Medical Center,

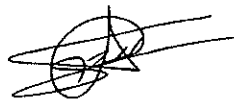
It is with great enthusiasm that I submit my interest and candidacy for a board manager position for the Hurley Medical Center. I am highly motivated and find this position as the ideal opportunity to contribute the skills I have gained from my professional experience, academic studies, and diverse background. My drive and values are aligned with the mission and vision of Hurley Medical Center, with a broad work experience in healthcare in both public health sector and as a medical physician I embody the skill set and connection to the Flint community ideal for the board manager position.

My organizational and logistical skills are well demonstrated in my professional experience including direct patient care and surgery to education, public health and research settings. My performance in my previous position, as Latinx Culture Ambassador, demonstrates my deep connection to the community and awareness of the local social service landscape. In addition to my practice and experience in medicine, I had the amazing opportunity to facilitate diversity dialogues and Spanish language instruction in aims to increase access and improved patient care. In my current role as a community outreach and enrollment navigator for Hamilton Community Health Network I have the opportunity to increase access to medical care by instituting equitable practices addressing language and cultural barriers and enrolling clients into health care.

I am prepared and enthusiastic about the board position. I have strong experience in being an exponent for healthy living, and have in-depth experience in strategies to increase access and service to communities. I am a foreign medical graduate and am preparing for the beginning stages of obtaining my license to practice medicine in the U.S.

I am thrilled by the opportunity to combine my administrative skills with my passion for public health by serving as a board member for Flint's Hurley Medical Center. Thank you for your time and consideration, and I would love the opportunity to further illustrate my experience, knowledge, and skillset.

Respectfully,



*Mildred Silva-Zuccaro*

# MILDRED SILVA ZUCCARO

810.280.5154

mildredsilvazuccaro@gmail.com

## PROFESSIONAL SUMMARY

Broadly experienced health care professional with strong connection to local Spanish Speaking community. Highly educated medical graduate of the Universidad Cristobal Colon with a degree of Medical Surgery. Superior care and conduct management practice applied through performing patient care procedures including consultations, diagnosis and health plan implementation. Expansive knowledge of local institutions and non-profit organizations. Accomplished research abilities with published work in International Journal.

## PROFESSIONAL EXPERIENCE

### Outreach and Enrollment Navigator

Hamilton Community Health Network/ Flint, MI/ Jan.2021-present  
-Identify and establish community engagement strategies to increase access to medical care and enrollment in health coverage with attention to Flint's Latinx and Spanish speaking community.

### Latinx Culture Ambassador

Latinx Tech & Community Center/ Flint, MI/ Mar.2018-2020  
-Connected and aided Spanish-speaking community members by serving as an interpreter to assist in navigating various organizations and institutions to obtain services, enroll in programs and receive resources.

### Diversity Facilitator & Language Instructor

MSU College of Human Medicine/ Flint, MI/ Mar.2018-present  
-Facilitate diversity dialogues concentrated in Latinx cultural practices and basic Spanish language instruction for culturally enriched patient care education medical students.

## EDUCATION

Universidad Cristobal  
Colon Boca del Rio, Ver.,  
Mexico.

Bachelor of Medical  
Surgery September 27,  
2014. 8.58

Undergraduate  
Internship General  
Hospital of IMSS Cardel,  
Ver., Mexico  
July,2012-June,2013. 9.4

Social Service  
Rural Hospital of IMSS  
Papantla, Ver., Mexico.  
August, 2013- July 2014

### **Surgical Technician Assistant**

McLaren Greater Lansing/ Lansing, MI/ Sept.2018-Dec. 2018

-Performed preoperative and postoperative duties to better facilitate efficiency in the operating room demonstrating expert knowledge of sterile techniques.

### **General Physician & Consultations**

Millenium Hospital/Veracruz, Ver./Nov.2014-Jan. 2016

-Conducted physical examinations of patients to develop treatment plans with careful consideration to patient preferences, clinical data and risks and benefits of treatments.

### **Social Service**

Rural Hospital of IMSS/Papantla, Ver. August 2013-July 2014

-Provided medical care and attention at rural hospital concentrating on healthy outcomes for pregnant women in labor and delivery with high concentration of native indigenous populations.

### **PUBLICATION(S)**

International Journal for Vitamin and Nutrition Research

December 07,2015 Ref.:Ms. No. IJVNR-D-15-00085R3

Tissue changes in the development of fatty liver by chronic ingestion of sucrose associated with obesity and dyslipidemia in rats.

### **EDUCATIONAL COURSES**

Aesculapys  
ENARM Course  
January, 2021

Cardiopulmonary  
Resucitation AHA  
October, 2017

Gynecology and  
Obstetrics  
October,2014  
Boca del Rio, Ver.,  
Mexico

### **CERTIFICATION(S)**

Community Interpreter  
Cross Cultural  
Communications  
May, 2021

Great Lakes Bay  
Hispanic Leadership  
Institute  
SVSU  
January, 2020

### **LANGUAGE**

English  
Spanish